

The Gazette of India

EXTRAORDINARY PART II—Section 2 PUBLISHED BY AUTHORITY

No. 59] NEW DELHI, WEDNESDAY, DECEMBER 9, 1959/AGRAHAYANA 18, 1881

LOK SABHA

The following Bill was introduced in Lok Sabha on the 9th December, 1959:—

*BILL No. 95 of 1959

A Bill to consolidate and amend the law relating to land revenue in the Union territory of Manipur and to provide for certain measures of land reform.

BE it enacted by Parliament in the Tenth Year of the Republic of India as follows:—

PART I

CHAPTER I.—PRELIMINARY

- 5 1. (1) This Act may be called the Manipur Land Revenue and Land Reforms Act, 1959. Short title, extent and commencement.
- (2) It extends to the whole of the Union territory of Manipur.
- (3) It shall come into force on such date as the Administrator may, by notification in the Official Gazette, appoint; and different
- 10 dates may be appointed for different areas and for different provisions of this Act.
2. In this Act, unless the context otherwise requires,— Definitions.
- (a) "Administrator" means the Administrator of the Union territory of Manipur;
- 15 (b) "agriculture" includes horticulture, the raising of annual or periodical crops or garden produce, dairy farming, poultry farming, stock breeding and grazing and pisciculture;

*The President has, in pursuance of clauses (1) and (3) of article 117 of the Constitution of India, recommended to Lok Sabha the introduction and consideration of the Bill.

(c) "basic holding" means land used for agricultural purposes which is equal to 2·5 acres in area;

(d) "commencement of this Act", in relation to any provision, means the date specified in respect of that provision in a notification under sub-section (3) of section 1; 5

(e) "competent authority", in relation to any provision, means any officer appointed by the Administrator to be the competent authority for the purposes of that provision;

(f) "deputy commissioner" means the deputy commissioner of the district and includes any officer appointed by the Administrator to exercise and perform all or any of the powers and functions of a deputy commissioner under this Act; 10

(g) "family holding" means land used for agricultural purposes which is equal to 7·5 acres in area;

(h) "Government" means the Central Government; 15

(i) "holding" means a parcel of land separately assessed to land revenue;

(j) "improvement", in relation to any land, means any work which materially adds to the value of the land and which is suitable to the land and consistent with the character thereof, and 20 includes—

(i) the construction of tanks, wells, water channels and other works for the storage, supply and distribution of water for agricultural purposes or for the use of man and cattle employed in agriculture; 25

(ii) the construction of works for the drainage of land or for the protection of land from floods or from erosion or from other damage by water;

(iii) the preparation of land for irrigation;

(iv) the conversion of one-crop into two-crop land; 30

(v) the reclaiming, clearing, enclosing, levelling or terracing of land used for agricultural purposes;

(vi) the erection on land or in the immediate vicinity thereof otherwise than on the village site, of a building or house for the occupation of the tenant, his family and servants or of a cattle shed, a storehouse or other construction for agricultural purposes or of any building required for the convenient or profitable use or occupation of the land; 35 and

(vii) the renewal or reconstruction of any of the foregoing works or such alterations therein or additions thereto as are not of the nature of ordinary repairs;

5 (k) "land owner", in relation to any land, means a person who acquires rights of ownership in respect of such land under sub-section (1) of section 102 and includes the successors-in-interest of such person;

9 of 1875.

(l) "minor" means a person who is deemed not to have attained majority under the Indian Majority Act, 1875;

10 (m) "Official Gazette" means the Manipur Gazette;

(n) "pay", "payable", and "payment", used with reference to rent, include "deliver", "deliverable" and "delivery";

(o) "person under disability" means—

(i) a widow;

15 (ii) a minor;

(iii) a woman who is unmarried or who, if married, is divorced or separated from her husband or whose husband is a person falling under (iv) or (v);

(iv) a member of the Armed Forces of the Union;

20 (v) a person incapable of cultivation by reason of physical or mental disability;

(p) "personal cultivation" with its grammatical variations and cognate expressions means cultivation by a person on his own account—

25 (i) by his own labour, or

(ii) by the labour of any member of his family, or

(iii) by servants or by hired labour on wages payable in cash or in kind but not as a share of produce under his personal supervision or the personal supervision of any member of his family; |

30 *Explanation I.*—Land shall not be deemed to be cultivated under the personal supervision of a person unless such person or member resides in the village in which the land is situated or in a nearby village, within a distance to be prescribed, during the major part of the agricultural season;

35 *Explanation II.*—In the case of a person under disability, supervision by a paid employee on behalf of such person shall be deemed to be personal supervision;

40 (q) "prescribed" means prescribed by rules made under this Act;

(r) "public purpose" includes a purpose connected with settlement of land with cultivators, tenants ejected as a result of resumption, land-less agricultural workers or co-operative farming societies;

(s) "rent" means whatever is lawfully payable, in cash or in kind or partly in cash and partly in kind, whether as a fixed quantity of produce or as a share of the produce, on account of the use or occupation of land or on account of any right in land but shall not include land revenue; |

(t) "tenant" means a person who cultivates or holds the land of another under an agreement, express or implied, on condition of paying therefor rent in cash or in kind or delivering a share of the produce and includes a person who cultivates or holds land on payment of 'lousal' or under the system generally known as 'bhag', 'adhi' or 'barga';

(u) "village" means any tract of land which before the commencement of this Act was recognised as or was declared to be a village under any law for the time being in force or which may after such commencement be recognised as a village at any settlement or which the Administrator may, by notification in the Official Gazette, declare to be a village;

(v) "year" means the agricultural year commencing on such date as the Administrator may, in the case of any specified area, by notification in the Official Gazette, appoint.

PART II

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CHAPTER II.—REVENUE DIVISIONS, REVENUE OFFICERS AND THEIR APPOINTMENT

Power to create, alter or abolish districts, sub-divisions, etc.

3. (1) The Administrator may, with the previous concurrence of the Government, by notification in the Official Gazette, divide the Union territory of Manipur into one or more districts, and may similarly divide any district into sub-divisions and tehsils, and may alter the limits of, or abolish, any district, sub-division or tehsil.

(2) The districts, sub-divisions and tehsils existing at the commencement of this Act shall continue respectively to be the districts, sub-divisions and tehsils under this Act unless otherwise provided under sub-section (1).

Appointment of revenue officers.

4. The Government or such officer as may be authorised by the Government in this behalf, may appoint the following classes of revenue officers:—

(a) deputy commissioner;

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- (b) additional deputy commissioner;
- (c) director of settlement and land records;
- (d) sub-divisional officers;
- (e) extra-assistant commissioners;
- 5 (f) survey and settlement officers;
- (g) assistant survey and settlement officers;
- (h) sub-deputy collectors;
- (i) revenue inspectors;
- (j) *amins*;
- 10 (k) such other village officers and servants as may be specified by rules made under this Act.

5. (1) Each district shall be placed under the charge of a deputy commissioner who shall be in charge of the revenue administration of the district and exercise the powers and discharge the duties of the deputy commissioner under this Act or any other law for the time being in force and shall exercise so far as is consistent therewith such other powers of superintendence and control within the district and over the officers subordinate to him as may from time to time be prescribed.

Deputy commissioner and certain other revenue officers.

20 (2) The additional deputy commissioner shall exercise all such powers and perform all such duties of the deputy commissioner or other revenue officer as the Administrator may specify by notification in the Official Gazette.

(3) Each sub-division shall be placed under the charge of a sub-divisional officer.

(4) The extra-assistant commissioners shall exercise all such powers and perform all such duties of the deputy commissioner or other revenue officer as the Administrator may specify by notification in the Official Gazette.

30 (5) Each tehsil shall be placed under the charge of a sub-deputy collector.

(6) The duties and powers of the sub-divisional officers, the sub-deputy collectors and other revenue officers shall be such as may be imposed or conferred on them by or under this Act or any other law in force for the time being or any general or special order of the Administrator published in the Official Gazette.

6. The officers specified in items (c), (f) and (g) of section 4 shall have power to take cognizance of all matters connected with the survey of land and the settlement of revenue rates and the preparation and maintenance of land records and other registers and shall

Settlement officers.

exercise all such powers and perform all such duties as may be prescribed by any general or special order of the Administrator published in the Official Gazette.

Subordina-
tion of
revenue
officers.

7. All revenue officers shall be subordinate to the Administrator and all revenue officers in the district or a sub-division shall be subordinate to the deputy commissioner or the sub-divisional officer, as the case may be. 5

Combination
of offices.

8. It shall be lawful for the Administrator to appoint one and the same person to any two or more of the offices provided for in this Chapter, to make any appointment by virtue of office and also to confer on any officer of the Government all or any of the powers and duties of any of the revenue officers including the deputy commissioner. 10

Notification
of appoint-
ments.

9. All appointments made under this Chapter except appointments of revenue inspectors and village accountants and other village officers and servants shall be notified in the Official Gazette. 15

Seals.

10. The Administrator shall, from time to time, by notification in the Official Gazette, specify the revenue officers who shall use a seal and also the size and description of the seal which each such officer shall use.

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CHAPTER III.—LAND AND LAND REVENUE

Title of
Government
to lands, etc.

11. (1) All lands, public roads, lanes and paths and bridges, ditches, dikes and fences on or beside the same, the beds of rivers, streams, *nallahs*, lakes and tanks, and all canals and water courses, and all standing and flowing water, and all rights in or over the same or appertaining thereto, which are not the property of any person, are and are hereby declared to be the property of the Government. 25

(2) Unless it is otherwise expressly provided in the terms of a grant made by the Government, the right to mines, minerals and mineral products shall vest in the Government, and it shall have all the powers necessary for the proper enjoyment of such rights. 30

(3) Where any property or any right in or over any property is claimed by or on behalf of the Government or by any person as against the Government and the claim is disputed, such dispute shall be decided by the deputy commissioner whose order shall, subject to the provisions of this Act, be final. 35

(4) Any person aggrieved by an order made under sub-section (3) or in appeal or revision therefrom may institute a civil suit to contest the order within a period of six months from the date of such 40

order, and the decision of the civil court shall be binding on the parties.

12. (1) The right to all trees, jungles or other natural products growing on land set apart for forest reserves and to all trees, brush wood, jungle or other natural product, wherever growing, except in so far as the same may be the property of any person, vests in the Government, and such trees, brush wood, jungle or other natural product shall be preserved or disposed of in such manner as may be prescribed.

Right to trees, forests, etc.

10 (2) All road-side trees which have been planted and reared by or under the orders or at the expense of the Government and all trees which have been planted and reared at the expense of local authorities by the side of any road belonging to the Government vest in the Government.

15 13. Subject to rules made in this behalf under this Act, the deputy commissioner may set apart land belonging to the Government for pasturage for the village cattle, for forest reserves or for any other purpose.

Assignment of land for special purposes.

20 14. (1) The deputy commissioner may allot land belonging to the Government for agricultural purposes or for construction of dwelling houses, in accordance with such rules as may be made in this behalf under this Act.

Allotment of land.

(2) The Administrator shall have power—

25 (a) to allot any such land for the purpose of an industry or for any purpose of public utility on such conditions as may be prescribed, or

(b) to entrust the management of any such land or any rights therein to the Gram Panchayat of the village established under any law for the time being in force.

30 15. (1) Any person who occupies or continues to occupy any land belonging to Government without lawful authority shall be regarded as a trespasser and may be summarily evicted therefrom by the competent authority and any building or other construction erected or anything deposited on such land, if not removed within such reasonable time as such authority may from time to time fix for the purpose, shall be liable to be forfeited to the Government and to be disposed of in such manner as the competent authority may direct:

Unauthorised occupation of land.

40 Provided that the competent authority may, in lieu of ordering the forfeiture of any such building or other construction, order the demolition of the whole or any part thereof.

(2) Such trespasser shall also be liable by way of penalty to pay a sum which may extend to six times the annual assessment on such land as may be specified by the competent authority and such sum shall be recoverable in the same manner as an arrear of land revenue.

(3) Upon payment of the penalty referred to in sub-section 5 (2), the trespasser shall have the right of tending, gathering and removing any ungathered crops.

Liability of
land to land
revenue.

16. (1) All lands, to whatever purpose applied, are liable to payment of land revenue to the Government.

(2) The Administrator may exempt any land from the liability to such payment by means of a special grant or contract or in accordance with any law for the time being in force or the rules made under this Act.

Alluvial
lands.

17. All alluvial lands, newly formed islands, or abandoned river beds, which vest under any law for the time being in force in any holder of land shall be subject in respect of liability to land revenue to the same privileges, conditions and restrictions as are applicable to the original holding by virtue of which such lands, islands or river beds vest in the said holder, but no revenue shall be leviable in respect of any such lands, islands or river beds unless the area of the same exceeds one acre.

Land revenue in case
of diluvion.

18. Every holder of land paying revenue in respect thereof shall be entitled, subject to such rules as may be made in this behalf, to a decrease of assessment if any portion thereof, not being less than one acre in extent, is lost by diluvion.

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Assessment
of land to
land revenue.

19. (1) The assessment of land revenue on any land shall be made or deemed to have been made with respect to the use of the land—

- (a) for purposes of agriculture,
- (b) for industrial or commercial purposes,
- (c) as sites for dwelling houses, and
- (d) for any other purpose.

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(2) Where land assessed for use for any one purpose is diverted to any other purpose, the land revenue payable upon such land shall, notwithstanding that the term for which the assessment may have been fixed has not expired, be liable to be altered and assessed at a different rate in accordance with the rules made under this Act.

20. (1) If any person holding land for any purpose wishes to divert such land or any part thereof to any other purpose except agriculture, he shall apply for permission to the competent authority which may, subject to the provisions of this section and to the rules made under this Act, refuse permission or grant it on such conditions as it may think fit. Diversion of land.

(2) Permission to divert may be refused by the competent authority only on the ground that the diversion is likely to cause a public nuisance or that it is not in the interest of the general public or that the holder is unable or unwilling to comply with the conditions that may be imposed under sub-section (3).

(3) Conditions may be imposed on diversion for the following objects and no others, namely, in order to secure the public health, safety and convenience, and in the case of land which is to be used as building sites, in order to secure, in addition, that the dimensions, arrangement and accessibility of the sites are adequate for the health and convenience of occupiers or are suitable to the locality.

(4) If any land has been diverted without permission by the holder or by any other person with or without the consent of the holder, the competent authority, on receiving information thereof, may impose on the person responsible for the diversion a penalty not exceeding one hundred rupees, and may proceed in accordance with the provisions of sub-section (1) as if an application for permission to divert had been made.

(5) If any land has been diverted in contravention of an order passed or of a condition imposed under any of the foregoing sub-sections, the competent authority may serve a notice on the person responsible for such contravention, directing him, within a reasonable period to be stated in the notice, to use the land for its original purpose or to observe the condition; and such notice may require such person to remove any structure, to fill up any excavation, or to take such other steps as may be required in order that the land may be used for its original purpose, or that the condition may be satisfied. The competent authority may also impose on such person a penalty not exceeding one hundred rupees for such contravention, and a further penalty not exceeding five rupees for each day during which such contravention is persisted in.

Explanation.—"Diversion" in this section means using land assessed to one purpose to any other purpose, but using land for the purpose of agriculture where it is assessed with reference to any other purpose shall not be deemed to be diversion.

Rates for use
of water.

21. The Administrator may authorise the deputy Commissioner or any other officer to fix such rates as he may from time to time deem fit to sanction, for the use, by landholders or other persons, of water the right to which vests in the Government and in respect of which no rate is leviable under any other law for the time being in force; such rates shall be liable to revision at such periods as the Administrator may from time to time determine and shall be recoverable in the same manner as an arrear of land revenue. 5

Remission or
suspension
of revenue
on failure of
crops.

22. The Administrator may, in accordance with the rules made in this behalf under this Act, grant a remission or suspension of land revenue in years in which crops have failed in any area. 10

Responsi-
bility for pay-
ment of land
revenue.

23. (1) The following persons shall be primarily liable for the payment of land revenue assessed on land, namely:—

(a) the person to whom the land belongs;

(b) the tenant; or

(c) any person in possession of the land, provided that such person shall be entitled to credit from the owner of the land for the amount paid by him. 15

(2) Where there are two or more persons liable to pay land revenue under sub-section (1), all of them shall be jointly and severally liable for its payment. 20

Receipt for
land revenue.

24. Every revenue officer receiving payment of land revenue shall, at the time when such payment is received by him, give a written receipt for the same.

CHAPTER IV.—SURVEY AND SETTLEMENT OF LAND REVENUE

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Definitions
of "revenue
survey",
"settlement"
and "term of
settlement".

25. The operations carried out in accordance with the provisions of this Chapter in order to determine or revise the land revenue payable on lands in any local area are called a "revenue survey", the results of the operations are called a "settlement" and the period during which such results are to be in force is called the "term of settlement". 30

Inquiry into
profits of
agriculture.

26. (1) As soon as may be after the commencement of this Act, the Administrator shall take steps to institute and shall cause to be constantly maintained, in accordance with the rules made under this Act, an inquiry into the profits of agriculture and into the value of land used for agricultural and non-agricultural purposes. 35

(2) For the purpose of determining the profits of agriculture, the following matters shall be taken into account in estimating the cost of cultivation, namely:—

- (a) the depreciation of stock and buildings;
- 5 (b) the money equivalent of the labour and supervision by the cultivator and his family;
- (c) all other expenses usually incurred in the cultivation of the land which is under inquiry; and
- 10 (d) interest on the cost of buildings and stock, on all expenditure for seed and manure and on the cost of agricultural operations paid for in cash.

27. The Administrator may, whenever it may seem expedient, by notification in the Official Gazette, direct the revenue survey of any local area with a view to the settlement of the land revenue and to the record and preservation of the rights connected therewith or the revision of any existing settlement. Revenue survey.

28. A survey officer deputed to conduct or take part in any revenue survey may, by special order or by general notice to be published in the prescribed manner, require the attendance of holders of lands to assist in the measurement or classification of the lands to which the revenue survey extends and, when hired labour is employed for purposes incidental to the revenue survey, may assess and apportion the cost thereof on the lands surveyed, for collection as land revenue due on such lands. Power to require assistance from landholders.

29. Subject to the rules made in this behalf under this Act, the survey officer may— Survey numbers and villages.

- (a) divide the lands to which the revenue survey extends into survey numbers and group the survey numbers into villages; and
- 30 (b) recognise the existing survey numbers, reconstitute them or form new survey numbers:

Provided that, except as hereinafter provided, no survey number comprising land used for agricultural purposes shall henceforth be made of less extent than a minimum to be prescribed for the various classes of land.

30. (1) The survey officer may sub-divide survey-numbers into as many sub-divisions as may be required in the manner prescribed. Division of survey numbers into sub-divisions.

(2) The division of survey numbers into sub-divisions and the apportionment of the assessment of the survey number amongst the sub-divisions shall be carried out in accordance with the rules made

under this Act; and such rules may provide limits either of area or of land revenue or both below which no sub-division shall be recognised.

Determination of revenue-rates. 31. The Administrator may at any time direct the determination or the revision of the revenue rates for all lands in any area of which a revenue survey has been made. 5

Preparation of statistical and fiscal records. 32. It shall be the duty of the survey officer or the settlement officer on the occasion of making or revising a settlement of land revenue to prepare a register to be called the "settlement register", showing the area and assessment of each survey number, with any other particulars that may be prescribed, and other records in accordance with such orders as may from time to time be made in this behalf by the Administrator. 10

Revenue-rates how determined. 33. For the purpose of determining the revenue-rates, the settlement officer may divide any area into units and in forming such units, he shall have regard to the physical features, agricultural and economic conditions and trade facilities and communications; and shall then determine the revenue-rates for different classes of lands in each such unit in the manner and according to the principles prescribed and in particular, in the case of agricultural land, to the profits of agriculture, to the consideration paid for leases, to the sale prices of land and to the principal monies on mortgages and in the case of non-agricultural land, to the value of the land for the purpose for which it is held. 15 20

Publication of table of revenue-rates. 34. (1) The settlement officer shall prepare a table of revenue-rates in the prescribed form and publish it in the prescribed manner for the prescribed period. 25

(2) Any person objecting to any entry in the table of revenue-rates may present a petition in writing to the settlement officer within the prescribed period and the settlement officer shall consider such objections after giving a hearing to the objector. 30

(3) The settlement officer shall submit the table of revenue-rates to the Administrator together with a summary of objections, if any, his decisions on such objections and a statement of the grounds in support of his proposals. 35

Confirmation of the table of revenue-rates. 35. (1) The Administrator may confirm the table of revenue-rates submitted to him by the settlement officer with such modifications, if any, as he may consider necessary. 35

(2) The table of revenue-rates confirmed under sub-section (1) shall be finally published in the Official Gazette. 40

36. The table of revenue-rates published under section 35 shall be incorporated in and form part of the settlement register of the village.

Rates of revenue to form part of settlement register.

37. When the rates of revenue are determined under this Chapter in respect of any area, such rates shall take effect from the beginning of the year next after the date of final publication of the table of revenue-rates under section 35.

Introduction of revenue-rates.

38. (1) When the table of revenue-rates for any area has been finally published, the rates specified therein shall remain in force for a period of thirty years.

Duration of revenue-rates.

(2) Notwithstanding anything contained in sub-section (1),—

(a) revenue-rates may be altered or revised in any year after the expiry of every ten years from the date on which the table of rates was introduced, in such manner and to such extent as may be prescribed;

(b) when the circumstances of a local area are such that a fresh determination of the rates of revenue is in the opinion of the Administrator inexpedient, he may extend the term of settlement by such further period as he may think necessary.

39. (1) The settlement officer shall calculate the assessment on each holding in accordance with the revenue-rates confirmed and finally published under section 35 and such assessment shall be the fair assessment.

Assessment on holdings.

(2) The settlement officer shall have the power to make fair assessment on all lands whatsoever to which the revenue survey extends, whether such lands are held with liability to pay full land revenue or land revenue at concessional rates or are held revenue-free.

(3) The fair assessment of all lands shall be calculated in accordance with rules made in this behalf and having regard to the following principles, namely:—

(a) no regard shall be had to any claim to hold land on privileged terms;

(b) regard shall be had in the case of agricultural land to the profits of agriculture, to the consideration paid for leases, to the sale prices of land and to the principal monies on mortgages, and in the case of non-agricultural land, to the value of the land for the purpose for which it is held;

(c) where any improvement has been effected at any time in any holding held for the purpose of agriculture by or at the expense of the holder thereof, the fair assessment of such holding shall be fixed as if the improvement had not been made.

Additional
assessment
for water
advantages.

40. Notwithstanding anything contained in this Chapter, the Administrator may direct that any land in respect of which the rate of revenue has been determined shall be liable to be assessed to additional land revenue during the term of the settlement for additional advantages accruing to it from water received on account of irrigation works or improvements in existing irrigation works completed after the table of revenue-rates came into force and not effected by or at the expense of the holder of the land. 5 10

Continuance
of survey
operations
and rates in
force at com-
mencement
of Act.

41. Notwithstanding anything contained in this Chapter, all survey operations commenced under any law for the time being in force and continuing at the commencement of this Act shall be deemed to have been commenced and to be continuing under the provisions of this Chapter, and all rates of revenue in force at such commencement shall be deemed to have been determined and introduced in accordance with the provisions of this Chapter and shall remain in force until the introduction of revised revenue-rates; and such revised revenue-rates may be introduced at any time, notwithstanding anything contained in section 38. 15 20

Power of
deputy
commis-
sioner to
correct
errors, etc.

42. (1) The powers and duties exercisable by the officers referred to in section 6 may also be exercised, during the term of settlement, by the deputy commissioner or such other revenue officer as may be specified by the Administrator for the purpose by notification in the Official Gazette. 25

(2) The deputy commissioner may at any time during the term of settlement correct any error in the area or the assessment of any survey number or sub-division due to a mistake of survey or arithmetical miscalculation: 30

Provided that no arrear of land revenue shall become payable by reason of such correction.

CHAPTER V.—LAND RECORDS

Preparation
of record of
rights.

43. It shall be the duty of the survey officer to prepare a record of rights for each village showing the area of each survey number and other particulars and any other record or register, in accordance with the rules made under this Act. 35

44. (1) When a record of rights has been prepared, the survey officer shall publish a draft of the record in such manner and for such period as may be prescribed and shall receive and consider any objections which may be made to any entry therein or to any omission therefrom during the period of such publication. Publication of the record of rights.

(2) When all objections have been considered and disposed of in accordance with the rules made in this behalf, the survey officer shall cause the record to be finally published in the prescribed manner.

(3) Every entry in the record of rights as finally published shall, until the contrary is proved, be presumed to be correct.

45. The civil courts shall have jurisdiction to decide any dispute to which the Government is not a party relating to any right or entry which is recorded in the record of rights. Jurisdiction of civil courts.

46. The survey officer may, on application made to him in this behalf or on his own motion, within one year from the date of final publication of the record of rights, correct any entry in such record which he is satisfied has been made owing to a *bona fide* mistake. Correction of *bona fide* mistake in register.

47. (1) There shall be maintained for every village a register of mutations in such form and in such manner as may be prescribed. Register of mutations.

(2) Any person acquiring by succession, survivorship, inheritance, partition, purchase, mortgage, gift or otherwise any right in land or, where such person acquiring the right is a minor or otherwise disqualified, his guardian or other person having charge of his property, shall report his acquisition of such right to the competent authority within three months from the date of such acquisition and such authority shall give at once a written acknowledgement in the prescribed form for such report to the person making it.

(3) The competent authority shall enter the substance of every report made to it under sub-section (2) in the register of mutations and also make an entry therein respecting the acquisition of any right of the kind mentioned in sub-section (2) which it has reason to believe to have taken place and of which a report has not been made under the said sub-section and, at the same time, shall post up a complete copy of the entry in a conspicuous place in the village and shall give written intimation to all persons appearing from the record of rights or the register of mutations to be interested in the mutations and to any other person whom it has reason to believe to be interested therein.

(4) Should any objection to any entry made under sub-section (3) in the register of mutations be made either orally or in writing to

the competent authority, the particulars shall be entered in the register of disputed cases and shall at once give a written acknowledgment in the prescribed form for the objection to the person making it.

(5) The objections made under sub-section (4) shall be decided on the basis of possession by the competent authority and orders disposing of objections entered in the register of disputed cases shall be recorded in the register of mutations by the competent authority.

(6) After the entries in the register of mutations have been tested and found correct, the entries shall be transferred to the record of rights and shall be certified by such officer as may be prescribed in this behalf.

Penalty for neglect to furnish information.

48. Any person neglecting to make a report required by section 47 within the prescribed period shall be liable, at the discretion of the deputy commissioner, to a penalty not exceeding twenty-five rupees.

Assistance in preparation of maps.

49. Subject to the rules made under this Act,—

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(a) any revenue officer may, for the purpose of preparing or revising any map or plan required for or in connection with any record or register under this Chapter, exercise any of the powers of the survey officer under section 28 except the power of assessing the cost of hired labour; and

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(b) any revenue officer not below the rank of sub-divisional officer may assess the cost of the preparation or revision of such maps or plans and all expenses incidental thereto and such costs and expenses shall be recoverable in the same manner as an arrear of land revenue.

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Certified copies.

50. Certified copies of entries in the record of rights may be granted by such officers and on payment of such fee as may be prescribed.

Maps and other records open to inspection.

51. Subject to such rules and on payment of such fees, if any, as may be prescribed, all maps and land records shall be open to inspection by the public during office hours, and certified extracts therefrom or certified copies thereof may be given to all persons applying for the same.

Power to transfer duty of maintaining maps and records to settlement officer.

52. When a local area is under settlement, the duty of maintaining the maps and records may, under the orders of the Administrator, be transferred from the deputy commissioner to the settlement officer.

35

CHAPTER VI.—BOUNDARIES AND BOUNDARY MARKS

53. The boundaries of villages, survey numbers, sub-divisions and fields shall be fixed and all disputes relating thereto shall be determined by survey officers or by such other officers as may be appointed by the Administrator for the purpose, in accordance with the rules made in this behalf. Determination of village boundaries.
54. (1) The settlement of a boundary under this Chapter shall be determinative— Effect of settlement of boundary.
- (a) of the proper position of the boundary line or boundary marks, and
- (b) of the rights of the landholders on either side of the boundary fixed in respect of the land adjudged to appertain, or not to appertain, to their respective holdings.
- (2) Where a boundary has been so fixed, the deputy commissioner may at any time summarily evict any landholder who is wrongfully in possession of any land which has been adjudged in the settlement of a boundary not to appertain to his holding or to the holding of any person through or under whom he claims.
55. It shall be lawful for any survey officer authorised in this behalf to specify or cause to be constructed, laid out, maintained or repaired, boundary marks of villages or survey numbers or sub-divisions and to assess all charges incurred thereby on the holders or others having an interest therein. Construction and repair of boundary marks.
56. The boundary marks shall be of such description and shall be constructed, laid out, maintained or repaired in such manner and shall be of such dimensions and materials as may, subject to rules made under this Act, be determined by the deputy commissioner or other officer appointed for the purpose. Description of boundary marks.
57. Every landholder shall be responsible for the maintenance and good repair of the boundary marks of his holding and for any charge reasonably incurred on account of the same by the revenue officers in case of alteration, removal or disrepair. It shall be the duty of the village officers and servants to prevent the destruction or unauthorised alteration of the village boundary marks. Responsibility for maintaining boundary marks.
58. After the introduction of survey and settlement in a district, the charge of the boundary marks shall devolve on the deputy commissioner and it shall be his duty to take measures for their construction, laying out, maintenance and repair. Deputy commissioner to have charge of boundary marks.

Penalty for
injuring
boundary
marks.

59. Any person wilfully erasing, removing or injuring a boundary mark shall be liable to a fine not exceeding fifty rupees.

CHAPTER. VII.—REALISATION OF LAND REVENUE AND OTHER
PUBLIC DEMANDS

Land re-
venue to be
first charge

60. Land revenue assessed on any land shall be the first charge 5
on that land and on the crops, rents and profits thereof.

Payment of
land re-
venue.

61. Land revenue shall be payable at such times, in such instal-
ments, to such persons, and at such places, as may be prescribed.

Arrear of
land re-
venue.

62. (1) Any instalment of land revenue or part thereof which is
not paid on the due date shall become an arrear of land revenue 10
and the persons responsible for the payment become defaulters.

(2) A statement of account certified by the sub-deputy collec-
tor shall, for the purpose of this Chapter, be conclusive evidence of
the existence of the arrear, of its amount and of the person who is
the defaulter:

15

Provided that nothing in this sub-section shall prejudice the
right of such person to make payment under protest and to question
the correctness of the account in separate proceedings before the
competent authority.

Recovery of
arrears.

63. An arrear of land revenue may be recovered by any one or 20
more of the following processes, namely:—

- (a) by serving a written notice of demand on the defaulter;
- (b) by distraint and sale of the defaulter's movable pro-
perty, including the produce of the land;
- (c) by the attachment and sale of the defaulter's immov- 25
able property.

Notice of
demand.

64. The form and contents of the notice of demand and the officers
by whom such notices shall be issued shall be such as may be pres-
cribed.

Distraint
and sale of
movable
property.

65. (1) The distraint and sale of the movable property of a 30
defaulter shall be made by such officers or class of officers, in such
manner and in accordance with such procedure, as may be prescribed.

(2) Nothing in sub-section (1) shall be deemed to authorise the
distraint or sale of any property which, under the Code of Civil
Procedure, 1908, is exempt from attachment or sale in execution of
a decree or of any article set aside exclusively for religious use. 5 of 1908

66. (1) When the deputy commissioner is of opinion that the processes referred to in clauses (a) and (b) of section 63 are not sufficient for the recovery of an arrear, he may, in addition to or instead of any of those processes, cause the land in respect of which such arrear is due to be attached and sold in the prescribed manner.

Sale of immovable property.

(2) The deputy commissioner may also cause the right, title and interest of the defaulter in any other immovable property to be similarly attached and sold.

67. (1) Before effecting the sale of any land or other immovable property under the provisions of this Chapter, the deputy commissioner or other officer empowered in this behalf shall issue such notices and proclamations, in such form, in such manner and containing such particulars, as may be prescribed; the notices and proclamations shall also be published in such manner as may be prescribed.

Notice of sale.

(2) A copy of every notice or proclamation issued under subsection (1) shall be served on the defaulter.

68. All sales of property, movable or immovable, under this Chapter shall be by public auction held in accordance with such rules as may be prescribed.

Sale to be by auction.

69. No officer having any duty to perform in connection with any such sale and no person employed by or subordinate to such officer shall, either directly or indirectly, bid for or acquire any property except on behalf of the Government.

Prohibition to bid at auction.

70. Perishable articles shall be sold by auction with the least possible delay and such sale shall be finally concluded by the officer conducting the sale.

Sale of perishables.

71. Every sale of property, movable or immovable, under the provisions of this Chapter shall, as far as may be practicable, be proportionate to the amount of the arrear of land revenue to be recovered together with the interest thereon and the expenses of attachment and sale.

Sales not to be excessive.

72. In all cases of immovable property, the party who is declared to be the purchaser shall be required to deposit immediately 25 per cent. of the amount of his bid, and the balance within fifteen days of the date of sale.

Deposit by purchaser of immovable property.

73. (1) In default of the payment of deposit referred to in section 72, the property shall be put up for re-sale and the expenses incurred in connection with the first sale shall be borne by the defaulting bidder.

Failure to make deposit.

(2) In default of payment of the balance of the bid amount within the period prescribed in section 72, the deposit after defraying therefrom the expenses of the sale shall be forfeited to the Government and the property shall be re-sold.

(3) Where the proceeds of the re-sale are less than the price bid by such defaulting purchaser, the difference shall also be recoverable from him in the same manner as an arrear of land revenue.

Setting
aside sale.

74. Where immovable property has been sold under this Chapter, the defaulter, or any person owning such property or holding an interest therein, may, at any time, within thirty days of the date of sale, apply in the prescribed manner to the deputy commissioner to have the sale set aside—

(a) on the ground of some material irregularity or mistake or fraud resulting in substantial loss or injury to him, or

(b) on his depositing in the deputy commissioner's office the amount of the arrear specified in the proclamation of sale, the cost of the sale and for payment to the purchaser a sum equal to five per cent. of the purchase money.

Confirma-
tion of sale.

75. If, on the expiration of 30 days from the date of sale of any immovable property, no application has been made for setting aside the sale, or if any such application has been made and rejected, the deputy commissioner shall make an order confirming the sale unless, for reasons to be recorded, the deputy commissioner sets aside the sale notwithstanding that no application therefor has been made.

Refunds.

76. (1) The deputy commissioner shall order the refund and payment to the purchaser, of—

(a) the amounts deposited by him, and

(b) the sum equal to 5 per cent. of the purchase price deposited under clause (b) of section 74,

if the sale is not confirmed.

(2) The deputy commissioner shall order the refund and payment of all the monies deposited under clause (b) of section 74 to the person who made the deposit, if the sale is confirmed:

Provided that the deputy commissioner may set off the whole or any part of any such monies against any arrear of land revenue or any other amount recoverable as an arrear of land revenue, which may be outstanding against the person who made the deposit.

Certificate
of purchase.

77. When a sale held under this Chapter is confirmed, the deputy commissioner shall put the person declared to be the purchaser in possession of the property and shall grant him a certificate in the

prescribed form to the effect that he has purchased the property specified therein, and such certificate shall be deemed to be a valid transfer of such property.

78. The proceeds of the sale of any property under this Chapter shall be applied in defraying the expenses of the sale which shall be determined in the prescribed manner and the balance shall be applied to the payment of the arrears on account of which the sale was held and the surplus, if any, shall be paid to the person whose property has been sold.

Application of proceeds of sale.

79. The person who has purchased any land and to whom a certificate of purchase has been granted shall not be liable for the land revenue in respect of the land for any period prior to the date of the sale.

Liability of certified purchaser.

80. When the crop of any land or any portion of the same is sold, mortgaged or otherwise disposed of, the deputy commissioner may, if he thinks it necessary, prevent its being removed from the land until the demand for the current year in respect of the said land is paid, whether the date fixed for the payment of the same has arrived or not.

Precautionary measures in certain cases.

81. Subject to the rules made under this Act, it shall be lawful for the deputy commissioner in order to secure the payment of land revenue in respect of any land—

Crop not to be reaped without permission.

(a) to require that the crop growing on such land shall not be reaped until a notice in writing has first been served on the deputy commissioner or other officer appointed by him in this behalf;

(b) to direct that no such crop shall be removed from the land on which it has been reaped or from any place in which it has been deposited without the written permission of the deputy commissioner or such other officer as aforesaid.

82. In any case in which action has been taken under section 81, the deputy commissioner shall not defer the reaping of the crop, nor prolong its deposit unduly so as to damage the produce; and if, for two months after the crop has been deposited, the revenue due is not discharged, he shall release the crop and proceed to realise the revenue in any other manner authorised by this Chapter.

Reaping not to be unduly deferred.

83. The following monies may be recovered under this Act in the same manner as an arrear of land revenue, namely:—

Recovery of other public demands.

(a) rent, fees and royalties due to the Government for use or occupation of land or water or any product of land;

(b) all monies falling due to the Government under any grant, lease or contract which provides that they shall be recoverable as an arrear of land revenue;

(c) all sums declared by this Act or any other law for the time being in force to be recoverable as an arrear of land revenue. 5

CHAPTER VIII.—PROCEDURE OF REVENUE OFFICERS: APPEALS AND REVISIONS

Revenue officers to be courts.

84. (1) A revenue officer, while exercising power under this Act or any other law for the time being in force to inquire into or to decide any question arising for determination between the Government and 10 any person or between parties to any proceedings, shall be a revenue court.

(2) Nothing in this Act shall be deemed to limit or otherwise affect the inherent power of the revenue court to make such orders as may be necessary for the ends of justice or to prevent the abuse 15 of the process of the revenue court.

Place of hearing.

85. Except for reasons to be recorded in writing, no revenue officer shall inquire into or hear any case at any place outside the local limits of his jurisdiction:

Provided that a sub-divisional officer may inquire into or hear 20 any case at the headquarters of the district to which he is appointed.

Power to enter upon and survey land.

86. All revenue officers and persons acting under their orders may, enter upon and survey any land and demarcate boundaries and do all other acts necessary for the purpose of discharging their duties under this Act or any other law for the time being in force and in so doing, 25 shall cause no more damage than the circumstances of the case may require.

Power to transfer cases.

87. (1) The Administrator may transfer any case or class of cases arising under this Act or any other law for the time being in force from any revenue officer to any other revenue officer competent to 30 deal with it.

(2) The deputy commissioner or a sub-divisional officer may transfer any case or class of cases arising under this Act or any other law for the time being in force for inquiry or decision from his own file or from the file of any revenue officer subordinate to him to the 35 file of any other revenue officer subordinate to him competent to deal with such case or class of cases.

88. (1) Every revenue officer not lower in rank than a sub-deputy collector acting as a revenue court shall have power to take evidence and to summon any person whose attendance he considers necessary, either as a party or as a witness or to produce any document, for the purpose of any inquiry which such officer is legally empowered to make; and all persons so summoned shall be bound to attend either in person or by an authorised agent as such officer may direct, and to produce such documents as may be required.

Power to take evidence, summon witnesses, etc.

(2) Every summons shall be in writing, signed and sealed by the officer issuing it and shall be in such form and be served in such manner as may be prescribed.

89. If any person on whom a summons to attend as witness or to produce any document has been served fails to comply with the summons, the officer by whom the summons has been issued under section 88 may—

Compelling attendance of witnesses.

- (a) issue a bailable warrant of arrest;
- (b) order him to furnish security for appearance; or
- (c) impose upon him a fine not exceeding rupees twenty.

90. (1) If, on the date fixed for hearing a case or proceeding, a revenue officer finds that a summons or notice was not served on any party due to the failure of the opposite party to pay the requisite process fees for such service, the case or proceeding may be dismissed for default of payment of such process fees.

Hearing in absence of party.

(2) If any party to a case or proceeding before a revenue officer does not appear on the date fixed for hearing, the case or proceeding may be heard and determined in his absence or may be dismissed for default.

(3) The party against whom any order is passed under sub-section (1) or (2) may apply, within thirty days from the date of such order, to have it set aside on the ground that he was prevented by sufficient cause from paying the requisite process fees or from appearing at the hearing; and the revenue officer may, after notice to the opposite party and after making such inquiry as he considers necessary, set aside the order passed.

91. (1) A revenue officer may, from time to time, for reasons to be recorded, adjourn the hearing of a case or proceeding before him.

Adjournment of hearing.

(2) The date and place of an adjourned hearing shall be intimated at the time of the adjournment to such of the parties and witnesses as are present.

Power to
order pay-
ment of
costs.

92. A revenue officer may direct the parties to pay the cost incurred in any case before him and also apportion the cost among the parties in such manner and to such extent as he may think fit.

Use of
force.

93. Where any order is passed under the provisions of this Act directing any person to deliver possession of land or directing the eviction of any person from land, such order shall be executed by the competent authority in such manner as may be prescribed and it shall be lawful for such authority, in accordance with rules to be prescribed, to take such steps and use or cause to be used such force as may be reasonably necessary for securing compliance with the order. 5 10

Appearances
before and
applications
to revenue
officers.

94. All appearances before, applications to and acts to be done before, any revenue officer under this Act or any other law for the time being in force may be made or done by the parties themselves or by their authorised agents or by any legal practitioner: 15

Provided that any such appearance shall, if the revenue officer so directs, be made by the party in person.

Correction
of error or
omission.

95. Any revenue officer by whom an order was passed in a case or proceeding may, either on his own motion or on the application of a party, correct any error or omission not affecting a material part of the case or proceeding, after such notice to the parties as he may consider necessary. 20

Appeals.

96. (1) Save as otherwise expressly provided, an appeal shall lie from every original order passed under this Act,—

(a) if such an order is passed by an officer subordinate to the sub-divisional officer, to the sub-divisional officer; 25

(b) if such an order is passed by the sub-divisional officer, to the deputy commissioner;

(c) if such an order is passed by the deputy commissioner, to the Administrator; 30

(d) if such an order is passed by an assistant survey and settlement officer, to the survey and settlement officer or to a revenue officer notified by the Administrator in the Official Gazette to be the appellate authority; and

(e) if such an order is passed by a survey and settlement officer, to the director of settlement and land records or to a revenue officer notified by the Administrator in the Official Gazette to be the appellate authority. 35

(2) A second appeal shall lie against any order passed in first appeal,—

(a) if such an order is passed under clause (a) of sub-section (1), to the deputy commissioner;

5 (b) if such an order is passed under clause (b) of sub-section (1), to the Administrator;

(c) if such an order is passed under clause (d) of sub-section (1), to the director of settlement and land records or to a revenue officer notified by the Administrator in the Official
10 Gazette to be the second appellate authority; and

(d) if such an order is passed under clause (e) of sub-section (1), to the Administrator.

97. (1) No appeal shall lie,—

Limitation
of appeals.

(a) in the case of a first appeal, after the expiry of thirty
15 days from the date of the order appealed against; and

(b) in the case of a second appeal, after the expiry of sixty days from the date of the order appealed against.

(2) In computing the above periods, the time required to obtain copies of the order appealed against shall be excluded.

20 98. The Administrator or the deputy commissioner may, at any time, either on his own motion or on the application of any party, call for the records of any proceedings before any revenue officer subordinate to him for the purpose of satisfying himself as to the legality or the propriety of any order passed by such revenue officer, and may
25 pass such order in reference thereto as he thinks fit:

Provided that he shall not vary or reverse any order affecting any right between private persons without having given to the parties interested notice to appear and be heard.

99. (1) A revenue officer may, either on his own motion or on the
30 application of any party interested, review any order passed by him- self or by any of his predecessors-in-office and pass such order in reference thereto as he thinks fit:

Review
of
orders.

Provided that a revenue officer subordinate to the deputy commissioner shall, before reviewing any order under this section, obtain
35 the permission of the deputy commissioner and the deputy commissioner shall, before reviewing an order passed by any of his predecessors-in-office, obtain the permission of the Administrator.

(2) No order affecting any question of right between private persons shall be reviewed except on the application of a party to the proceedings, and no application for the review of such order shall be entertained unless it is made within ninety days from the date of the order.

(3) No order shall be reviewed except on the following grounds, namely:—

- (i) discovery of new and important matter of evidence; or
- (ii) some mistake or error apparent on the face of the record; or
- (iii) any other sufficient reason.

(4) For the purposes of this section, the deputy commissioner shall be deemed to be the successor-in-office of any revenue officer who has left the district or who has ceased to exercise powers as a revenue officer and to whom there is no successor in the district.

(5) An order which has been dealt with in appeal or on revision shall not be reviewed by any officer subordinate to the appellate or revisional authority.

Stay of
execution
of orders.

100. (1) A revenue officer who has passed any order or his successor-in-office may, at any time before the expiry of the period prescribed for appeal, direct the stay of execution of such order for such period as he thinks fit provided that no appeal has been filed.

(2) Any authority before whom a case is pending in appeal or revision may direct the stay of execution of the order appealed from or under revision for such period as it may think fit.

(3) The revenue officer or other authority directing such stay of execution of any order may impose such condition, or order such security to be furnished, as he or it may think fit.

Power to
make rules.

101. (1) The Administrator may, by notification in the Official Gazette, make rules for carrying out the purposes of this Part.

(2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for—

(a) the manner of appointment of revenue officers, survey officers and settlement officers, and other village officers and servants, their powers and duties, the official seals, if any, to be used by them and the size and description of the seals;

(b) the deputy commissioner's powers of superintendence and control over other officers;

(c) the officers who should hear and decide disputes regarding rights in or over any property claimed by or against the Government and the procedure to be followed by them;

5 (d) the disposal of Government lands by assignment or grant to individuals or to public purposes and the terms and conditions subject to which such assignments or grants may be made;

(e) the preservation of trees, forests and other jungle growth on Government land and the recovery of the value of trees or other forest produce unauthorisedly appropriated by persons;

10 (f) the procedure for summary eviction of trespassers on Government land;

(g) the alteration and revision of the land revenue in cases of alluvion or diluvion or of diversion of land for purposes other than agriculture;

15 (h) the grant of permission to use agricultural land for non-agricultural purposes;

(i) the determination of additional rates for use of water;

(j) the circumstances in which remission or suspension of revenue may be made and the rate of such remission or suspension;

20 (k) the form of receipt for payment of land revenue;

(l) the conduct of surveys and settlements of land revenue;

(m) the manner of estimating the cost of cultivation and other expenses in relation to the inquiry into profits of agriculture;

25 (n) the division of survey numbers into sub-divisions, their minimum extent and the assessment of sub-divisions;

(o) the statistical, fiscal and other records and registers to be prepared and maintained under this Part;

30 (p) the manner in which the costs and expenses incidental to revenue survey or the construction, repair and maintenance of boundary marks shall be determined and apportioned between persons who are liable to bear the same;

35 (q) the fixing, construction, laying out, maintenance and repair of boundary marks, and the settlement of disputes relating thereto;

(r) the division of areas into units for determining the rates of revenue and the preparation of the table of revenue-rates;

40 (s) the preparation and the preliminary and final publication of the record of rights and the table of revenue-rates;

(t) the hearing and disposal of objections to any entry or omission in the table of rates, the record of rights, and the register of mutations;

(u) the manner and extent of alteration or revision of revenue-rates during the term of settlement; 5

(v) the correction of *bona fide* errors and mistakes in the revenue records, registers and maps prepared under this Part;

(w) the manner in which the average yield of crops of land shall be ascertained;

(x) the manner of holding inquiries by revenue officers 10 under this Part;

(y) the application of the provisions of the Code of Civil Procedure, 1908, to cases and proceedings before a revenue court; 5 of 1908.

(z) the form of summons and other processes, notices, orders and proclamations to be issued or made by revenue officers and 15 the manner of their service;

(aa) the procedure for the attachment and sale of property and the confirmation and the setting aside of sales of immovable property under Chapter VII;

(bb) the manner of publication of notices and proclamations 20 of attachment and sale of property;

(cc) the manner in which the cost and expenses incidental to the attachment and sale of property shall be determined;

(dd) the manner of payment of deposit and of the purchase money of property sold for arrears of land revenue; 25

(ee) the circumstances in which precautionary measures for securing the land revenue under sections 80 and 81 may be taken;

(ff) the procedure for the transfer of cases from one revenue officer to another;

(gg) the manner of preferring appeals or applications for 30 revision or review, the documents to accompany the memorandum of appeal or such application and the fee, if any, leviable therefor;

(hh) the grant of certified copies and the payment of fees for inspection and grant of certified copies of revenue records and 35 registers;

(ii) the mode of execution of any order directing any person to deliver possession of land or to be evicted from land, including the use of force for securing compliance with such order;

(jj) any other matter that is to be or may be prescribed.

PART III

CHAPTER IX.—RIGHTS OF LANDOWNERS

102. (1) Every person who at the commencement of this Act holds any land from the Government for agricultural purposes, whether as a settlement-holder or as a *pattadar* and his successors-in-interest shall, subject to the provisions of sub-section (2), become the owner thereof as and from such commencement.

Accrual of
rights of
landowners.

(2) No rights shall accrue under sub-section (1) in respect of lands which—

10 (i) are a part of the bed of a river, a *nallah*, a stream or a public tank, or

(ii) have been acquired by the Government for any purpose according to the provisions of any law in force for the time being relating to acquisition of land, or

15 (iii) have been used at any time during the five years immediately preceding the commencement of this Act for any public, community or village purpose, or

(iv) are declared by the Administrator by notification in the Official Gazette as reserved or required for any public, community or village purpose.

(3) Objections to the accrual of rights under sub-section (1) may be filed before the competent authority within such time and in such form and manner as may be prescribed by any person who has interest or claims to have an interest in the land either in his individual capacity or as a member of the village or community.

(4) Should any objection be made under sub-section (3), the competent authority shall inquire into the objection in such manner as may be prescribed and decide the same.

(5) Subject to the provisions of this Act, the decision of the competent authority shall be final.

(6) Every person who at the commencement of this Act holds land from the Government for a purpose other than agriculture shall, subject to sub-section (2), be entitled to the settlement of that land on such terms and conditions as may be prescribed.

35 (7) Nothing in this section shall entitle any person to the sub-soil rights in respect of the land, of which he has become the landowner under sub-section (1), or which has been settled with him under sub-section (6).

Rights of
landowner.

103. (1) Every person who has become a landowner under sub-section (1) of section 102 shall—

(a) have permanent, heritable and transferable rights in the land;

(b) be entitled by himself, his servants, tenants, agents or other representatives to erect farm buildings, construct wells or tanks or make any other improvements thereon for the better cultivation of the land or its convenient use;

(c) be entitled to plant trees on the land, to enjoy the products thereof and to fell, utilise or dispose of the timber of any trees on the land.

(2) Nothing in sub-section (1) shall entitle a landowner to use his land to the detriment of any adjoining land which is not his or in contravention of the provisions of any other law for the time being in force applicable to such land.

Reservation
of land for
personal
cultivation.

104. (1) Every landowner, who, at the commencement of this Act, owns land in excess of a basic holding shall be entitled to apply to the competent authority for the reservation for his personal cultivation of any parcel or parcels of his land leased to tenants.

(2) Every application under sub-section (1) shall be in the prescribed form and shall be made in the prescribed manner within a period of one year from such commencement.

Explanation.—In the case of a person under disability, the application shall be made by his guardian or his authorised agent, as the case may be.

Procedure
for reserva-
tion of land.

105. (1) On receipt of an application made under section 104, the competent authority shall issue notice together with a copy of the application to each of the tenants holding land from the applicant requiring the tenant to submit his objections, if any, within a period of one month from the date of service of such notice or within such further period as the competent authority may allow.

(2) A tenant on whom a notice has been served under sub-section (1) shall furnish to the competent authority within the period specified details of lands owned by him or held as tenant of any other landowner and of lands which he selects for retention by him.

(3) The competent authority shall, after considering the objections and the details, if any, furnished by the tenants and after making such inquiry as it may consider necessary, determine the land or lands not exceeding the permissible limit, which in its opinion having regard to all the circumstances of the case may be reserved for personal cultivation of the landowner and the lands which each of his tenants may be allowed to retain.

106. (1) In section 105, "permissible limit" means an area of land which a landowner may resume from tenants for personal cultivation, that is to say,—

"Permissible limit" defined.

(a) in the case of a person under disability, 25 acres;

5 (b) in the case of any other person who—

(i) owns a basic holding or less, the entire area owned by him;

10 (ii) owns more than a basic holding but not exceeding a family holding, one-half of the area leased to tenants or the area by which the land under his personal cultivation falls short of a basic holding, whichever is greater;

(iii) owns more than a family holding—

15 (1) if he has no land, or any land which is less than a family holding, under his personal cultivation, one-half of the area leased to the tenant but not exceeding the area by which land under his personal cultivation falls short of a family holding, provided that the tenant is left with not less than a basic holding and provided further that a landowner shall in any case be entitled to resume an area by which land under his personal cultivation falls short of a basic holding; and

20 (2) if he has a family holding or more under his personal cultivation, the area leased to any tenant in excess of a family holding but not exceeding the area by which land in his personal cultivation falls short of 25 acres.

Explanation.—For the purpose of determining the permissible limit of a landowner under this sub-section, any non-resumable land which he may hold as a tenant shall also be taken into account.

30 (2) Notwithstanding anything contained in sub-section (1), a tenant who under any law, custom or usage is not liable to ejectment at the commencement of this Act on the ground that the land is required for personal cultivation shall in all cases be left with an area of a basic holding or the land actually held by him, whichever 35 is less.

(3) Any transfer of land made on or after the 6th day of March 1956, shall be disregarded in computing the permissible limit.

107. In the case of a person who at the commencement of this Act does not own land in excess of a basic holding, all lands owned by 40 him and held by tenants shall be deemed to have been reserved for his personal cultivation.

Land deemed to be reserved for personal cultivation in certain cases.

Explanation.—Any transfer of land made on or after the 6th day of March, 1956, shall be disregarded in determining the extent of land owned by a person at the commencement of this Act.

Non-resum-
able land.

108. The competent authority shall declare every land which, under sub-section (3) of section 105, a tenant is allowed to retain to be the non-resumable land of the tenant.

Right to
lease.

109. (1) Subject to the provisions of this Act, a landowner may lease out his land to another person on such rent not exceeding the maximum rent referred to in section 115 as may be agreed upon between him and such person. 5

(2) Every lease of land made after the commencement of this Act shall be for a period of five years and at the end of the said period, and thereafter at the end of each period of five years, the tenancy shall, subject to the provisions of sub-section (3), be deemed to be renewed for a further period of five years on the same terms and conditions, except to the extent that a modification thereof consistent with this Act is agreed to by both parties. 10

(3) A landowner who is a member of the Armed Forces of the Union, on his discharge from service or posting to the reserve, may by giving the tenant three months' notice in writing before the expiry of any year, and any other landowner may by giving the tenant one year's notice in writing before the expiry of any term of five years, terminate the tenancy if the landowner requires the land *bona fide* for personal cultivation by him. 20

Land left un-
cultivated.

110. (1) Where the deputy commissioner is satisfied that any land has remained uncultivated for a period not less than two consecutive years otherwise than in accordance with rules made in this behalf under this Act, and that it is necessary for the purpose of ensuring the full and efficient use of the land for agriculture to do so, he may after making such inquiry as may be prescribed lease out the land in accordance with the rules made under this Act. 25

(2) Any lease made under sub-section (1) shall be deemed to be a lease made by the landowner under sub-section (1) of section 109. 30

Relinquish-
ment.

111. (1) Subject to any rules that may be made under this Act, a landowner may relinquish his rights in respect of any land in his possession in favour of Government by giving a notice in writing to the competent authority in such form and manner as may be prescribed, not less than three months before the close of any year and thereupon, he shall cease to be a landowner in respect of that land from the year next following the date of notice: 35

Provided that relinquishment of only a part of a holding or of a holding which, or part of which, is subject to an encumbrance or a charge, shall not be valid.

(2) If any person relinquishes his rights to a land under sub-section (1), the way to which lies through other land retained by him, any future holder of the land relinquished shall be entitled to a right of way through the land retained.

5

CHAPTER X.—RIGHTS OF TENANTS

112. (1) The interest of a tenant in any land held by him as such shall be heritable but, save as otherwise provided in this Act, shall not be transferable. Interest of tenants.

(2) No tenant shall be evicted from his land except as provided in this Act.

113. It shall be lawful for a tenant to create a simple mortgage or create a charge on his interest in the land leased to him in favour of the Government or a co-operative society in consideration of any loan advanced to him by the Government or such society; and in the event of his making default in the repayment of such loan in accordance with its terms, it shall be lawful for the Government or the society, as the case may be, to cause his interest in the land to be attached and sold and the proceeds applied in payment of such loan. Right to create a mortgage charge.

114. A tenant may, with the permission in writing of the land-owner, or if permission is refused without sufficient reason or not given within two months, after obtaining the order of the competent authority in the prescribed manner, make at his own expense any improvement to the land held by him, but shall not become liable to pay a higher rate of rent on account of any increase of production or of any change in the nature of the crop raised, as a consequence of such improvement. Right to make improvements.

115. The maximum rent payable by a tenant in respect of land equal to one pari in area shall not exceed twelve pots of paddy or the money value thereof, provided that the Administrator may, having regard to the conditions prevailing in any area or the nature of any crop, vary the rate of maximum rent for lands in such area or for such crop in accordance with such rules as may be made in this behalf. Maximum rent.

Explanation.—(1) "Pari" means an area of land equal to 2·5 acres;

(2) One "pot" of paddy means a quantity of paddy equal to 1 maund 24 seers or 131 pounds in standard measure.

**Payment of
rent.**

116. (1) The rent payable by a tenant shall, subject to the provisions of section 115, be the rent agreed upon between him and the landowner or where there is no such agreement, the reasonable rent.

(2) The rent shall be paid at such times and in such manner as may have been agreed upon or in the absence of such agreement, as may be prescribed.

**Reasonable
rent.**

117. (1) The competent authority may, on application made to it in this behalf by the landowner or the tenant, determine the reasonable rent for any land.

(2) The form of application under sub-section (1) and the procedure to be followed by the competent authority shall be such as may be prescribed.

(3) In determining the reasonable rent, the competent authority shall have regard to—

(a) the rental value of lands used for similar purposes in the locality;

(b) the profits of agriculture of similar lands in the locality;

(c) the price of crops and commodities in the locality;

(d) the improvements, if any, made to the land by the landowner or the tenant; 20

(e) the land revenue payable in respect of the land; and

(f) any other factor which may be prescribed.

(4) Where the reasonable rent for any land has been determined under this section, it shall not be altered for a period of five years except on any of the following grounds, namely:— 25

(a) that the quality of the land has deteriorated by flood or other natural causes;

(b) that there has been an increase in the produce of the land on account of improvements made to it;

(c) that the land has been partially or wholly rendered unfit for cultivation. 30

(5) Nothing in sub-sections (1) to (4) shall affect the right of the Government to make an order directing the determination of the reasonable rent of lands in any specified area.

118. (1) In any case in which rent is payable in kind, the landowner or the tenant may apply in writing to the competent authority in the prescribed form and manner, for commuting the rent into money rent. Commutation of rent payable in kind.

5 (2) On receipt of such application, the competent authority shall, after giving notice to the other party, determine the money rent payable for the land in accordance with the following provisions but not exceeding the maximum rent.

(3) In determining the money rent, regard shall be had to—

10 (a) the average money rent payable by tenants for land of similar description and with similar advantages in the vicinity;

(b) the average value of the rent actually received by the landowner during the three years preceding the date of application;

15 (c) the average prices of crops and commodities in the locality during the three years preceding the date of application;

(d) the improvements, if any, made to the land by the landowner or the tenant; and

20 (e) any other factor which may be prescribed.

119. Every landowner shall give or cause to be given a receipt for the rent received by him or on his behalf in such form as may be prescribed duly signed by him or his authorised agent. Receipt for payment of rent.

120. If any landowner recovers from a tenant rent in excess of the amount due under this Act, he shall forthwith refund the excess amount so recovered and shall also be liable to punishment as provided in this Act. Refund of rent recovered in excess.

121. (1) Where a landowner has obtained from or been granted by the Government any relief by way of suspension or remission, Suspension or remission of rent.
30 whether in whole or in part, of the land revenue payable in respect of his land, he shall be bound to give and the tenant concerned shall be entitled to receive from the landowner a corresponding or proportionate relief by way of suspension or remission of rent payable in respect of such land.

35 (2) The nature and extent of the relief which a landowner is bound to give and which the tenant is entitled to receive under subsection (1) shall be determined in accordance with the rules made under this Act.

(3) No suit shall lie and no decree of a civil court shall be executed for the recovery by a landowner of any rent the payment of which has been remitted, or during the period for which the payment of such rent has been suspended, under this section.

(4) The period during which the payment of rent is suspended under this section shall be excluded in computing the period of limitation prescribed for any suit or proceeding for the recovery of such rent.

(5) If any landowner fails to suspend or remit the payment of rent as provided in sub-section (1), he shall be liable to refund to the tenant the amount recovered by him in contravention of the provisions of this section and shall also be liable to punishment as provided in this Act.

Eviction of
tenant.

122. (1) No person shall be evicted from any land held by him as tenant except under the order of the competent authority made on any of the following grounds, namely:— 15

(a) that the land has been reserved for personal cultivation of the landowner under section 105, or is deemed to have been reserved for personal cultivation of the landowner under section 107; 20

(b) that a notice has been given to the tenant under sub-section (3) of section 109;

(c) that the tenant has intentionally and wilfully committed such acts of waste as are calculated to impair materially or permanently the value or utility of the land for agricultural purposes; 25

(d) that the tenant has failed to pay rent within a period of three months after it falls due:

Provided that the competent authority may, if it thinks fit, grant further time not exceeding six months for payment of the rent; 30

(e) that the tenant, not being a person under disability, has after the commencement of this Act, sub-let the land without the consent in writing of the landowner.

(2) No order for eviction of a tenant shall be executed till the standing crops, if any, on the land are harvested.

(3) Where any land has been reserved for the personal cultivation of a landowner by an order made under sub-section (3) of section 105, no suit or application for the eviction of the tenant in respect of such land under clause (a) of sub-section (1) shall lie after the expiry of five years from the commencement of this Act or one year from the date of the said order, whichever is later:

Provided that where any such landowner is a person under disability, such suit or application may be instituted or made within a period of five years from the date when the disability ceases.

Explanation.—For the purposes of this sub-section, the disability of a person shall cease—

(a) in the case of a widow, if she remarries, on the date of her remarriage or if any person succeeds to the widow on her death, on the date of her death;

(b) in the case of a minor, on the date of his attaining majority;

(c) in the case of a woman who is unmarried or who is divorced or separated from her husband, on the date of her marriage or remarriage, as the case may be, or in the case of a woman whose husband is a person falling under clause (d) or (e), on the date on which the disability of the husband ceases;

(d) in the case of a person who is a member of the Armed Forces of the Union, on the date of his discharge from service or of his posting to the reserve;

(e) in the case of a person suffering from a physical or mental disability, on the date on which the disability ceases to exist.

123. Where a person who has taken possession of any land by evicting a tenant therefrom on the ground that the land had been reserved for personal cultivation by him fails to cultivate such land personally within one year from the date on which he took possession thereof or ceases to cultivate such land personally in any year during a period of four years next following, the tenant shall be entitled to be restored to possession of the land from which he was evicted.

Restoration
of possession
of land to
tenant.

Explanation.—For the purpose of this section, land shall not be deemed to be under the personal cultivation of a person (not being a person under disability) unless such person or a member of his family engages himself in the principal agricultural operations.

Certain lands
to be non-
resumable
land of
tenant.

124. If a landowner fails to—

(a) apply for reservation of any land within the period prescribed in section 104, and the land is not deemed to have been reserved under section 107, or

(b) file a suit or application for the eviction of the tenant from any land reserved under section 105 or deemed to have been reserved under section 107 within the period prescribed in sub-section (3) of section 122, or

(c) cultivate or ceases to cultivate the land and the tenant is restored to possession of the land under section 123,

the competent authority may *suo moto* and shall, on application, after making such inquiry as may be prescribed, declare the land to be the non-resumable land of the tenant.

Compensa-
tion for im-
provements.

125. (1) A tenant who has made any improvement at his own expense on the land leased to him shall, if he is to be evicted under the provisions of this Chapter, be entitled to receive compensation before he is so evicted for such improvement as in the opinion of the competent authority, is reasonable.

(2) The compensation payable to a tenant under sub-section (1) shall be determined in accordance with the value of such improvements on the date of eviction, and in determining such compensation, regard shall be had to the following matters, namely:—

(a) the amount by which the value of the land has increased by reason of the improvement;

(b) the condition of the improvement at the date of the determination of the value thereof and the probable duration of its effect;

(c) the labour and capital involved in the making of the improvement; and

(d) the advantages secured by the tenant in consideration of the improvement made by him.

(3) In any case in which compensation is payable to a tenant under this section, the competent authority may direct that—

(a) the whole or any part of any loan which the tenant has taken on the security of his interest in the land under section 113 and which is outstanding shall be deducted from such compensation and paid to the Government or the co-operative society, as the case may be;

(b) any arrear of rent due by the tenant to the landowner and the costs, if any, awarded to the landowner shall be adjusted against the compensation.

126. A tenant against whom an order of eviction has been passed, shall be entitled to remove within such time as is deemed reasonable by the competent authority any work of improvement which can be severed from the land and which the tenant desires to remove, or any building or construction or work (which is not an improvement) in respect of which the landowner is not willing to pay the compensation.

Tenant may remove buildings works, etc., not deemed improvements.

127. (1) Where a tenant of any land has, on or after the 6th day of March, 1956, surrendered, or been evicted from, such land, and the surrender or eviction could not have taken place if this Act had been in force on the date of such surrender or eviction, the competent authority, may *suo moto* or on application made by the tenant, restore him to possession of the land which he surrendered or from which he was evicted unless some other tenant not being a member of the landowner's family, had *bona fide* been admitted to possession of such land.

Restoration of possession of land in certain other cases.

(2) The competent authority shall, before making an order under sub-section (1), make such inquiry as may be prescribed.

128. Where a tenancy is sought to be terminated on the ground that the tenant has materially impaired the value or utility of the land for agriculture purposes, if the damage to the land admits of being repaired or if pecuniary compensation would afford adequate relief, no proceeding for eviction shall lie against the tenant unless and until the landowner has served on the tenant a notice in writing specifying the damage complained of and the tenant has failed within a period of one year from the service of such notice to repair the damage or to pay compensation therefor.

Relief against termination of tenancy for act of waste.

129. (1) After the commencement of this Act, no tenant shall surrender any land held by him as such, and no landowner shall enter upon the land surrendered by the tenant, without the previous permission in writing of the competent authority.

Surrender of land by tenant.

(2) Such permission shall be granted if, after making such inquiry as may be prescribed, the competent authority is satisfied that the proposed surrender is *bona fide* and in case the surrender is by a person who was holding the land as tenant immediately before the commencement of this Act, the permissible limit of the landowner concerned is not exceeded by such surrender; in other cases, the permission shall be refused.

(3) Where permission is refused in any case, and the tenant gives a declaration in writing relinquishing his rights in the land, the competent authority shall, in accordance with the rules made in this behalf, lease out the land to any other person who shall acquire all the rights of the tenant who relinquished his rights.

Transfer of
ownership of
land to
tenant.

130. Subject to the other provisions of this Act, the ownership of any land which is declared to be the non-resumable land of a tenant under section 108 or section 124 shall stand transferred to and vest in him with effect from the date of such declaration, and he shall become the owner of such land and be liable to pay land revenue therefor. 5

Compensation to landowner.

131. (1) In respect of every land the ownership of which is transferred to the tenant under section 130, the landowner shall be entitled to compensation which shall consist of the aggregate of the following amounts, that is to say,— 10

(a) an amount equal to thirty times the full land revenue payable for the land or, if the land is held revenue-free or at a concessional rate, thirty times the amount of land revenue payable for similar lands in the locality;

(b) the value of trees, if any, planted by the landowner. 15

Explanation.—Where any improvement has been made on the land at the expense of the landowner at any time subsequent to the last settlement, the land revenue for the purpose of this section shall be the land revenue payable for similar lands in the locality.

(2) The land revenue payable for similar lands in the locality 20 and the value of trees referred to in sub-section (1) shall be determined in the prescribed manner.

(3) Every landowner entitled to compensation under this section shall, within a period of six months from the date of the declaration referred to in section 130, apply to the competent authority in the 25 prescribed manner for determining the compensation.

Payment of
compensation to landowner.

132. (1) The compensation to which a landowner is entitled under section 131 shall be paid to him by the Government in the first instance, and it may be paid in cash, in lump sum or in annual instalments not exceeding twenty or in the form of bonds which may be 30 negotiable or non-negotiable but transferable.

(2) From the date of the declaration referred to in section 130, the landowner shall be entitled to interest at the rate of $2\frac{1}{2}$ per cent. per annum on the compensation or such portion thereof as remains unpaid. 35

(3) Any mortgage of, or encumbrance on, the land of which the ownership is transferred to the tenant under section 130 shall be a valid charge on the amount of compensation payable to the landowner.

(4) Notwithstanding anything contained in sub-sections (1) to (3), where the person entitled to compensation under section 131 is a charitable or religious institution, the compensation shall, instead of being assessed under that section, be assessed as a perpetual annuity equal to the reasonable rent for the land, less the land revenue payable on such land. The amount so assessed shall be paid to such institution in the prescribed manner.

133. (1) Every tenant to whom ownership of any land has been transferred under section 130 shall be liable to pay to the Government in respect of that land compensation as determined under section 131. Tenant to pay compensation amount.

(2) The compensation shall be payable in cash, in lump sum or in such number of annual instalments not exceeding twenty as may be prescribed. Interest at the rate of $2\frac{1}{2}$ per cent. per annum shall be payable on the compensation or such portion thereof as remains unpaid.

(3) The compensation payable under this section shall be a charge on the land.

(4) The compensation or any instalment thereof shall be recoverable in the same manner as an arrear of land revenue.

134. When the compensation or the first instalment of the compensation, as the case may be, has been paid by the tenant, the competent authority may *suo moto* and shall, on application made to it in this behalf, issue to the tenant a certificate in the prescribed form declaring him to be the owner of the land specified therein. Issue of certificate to tenants.

135. (1) If a landowner at any time intends to sell his land held by a tenant, he shall give notice in writing of his intention to such tenant and offer to sell the land to him. In case the latter intends to purchase the land, he shall intimate in writing his readiness to do so within two months from the date of receipt of such notice. First option to purchase.

(2) If there is any dispute about the reasonable price payable for the land, either the landowner or the tenant may apply in writing to the competent authority for determining the reasonable price; and the competent authority, after giving notice to the other party and to all other persons interested in the land and after making such inquiry as it thinks fit, shall fix the reasonable price of the land which shall be the average of the prices obtaining for similar lands in the locality during the ten years immediately preceding the date on which the application is made.

(3) The tenant shall deposit with the competent authority the amount of the price determined under sub-section (2) within such period as may be prescribed.

(4) On deposit of the entire amount of the reasonable price, the prescribed authority shall issue a certificate in the prescribed form to the tenant declaring him to be the purchaser of the land; the competent authority shall also direct that the reasonable price deposited shall be paid to the landowner.

(5) If the tenant does not exercise the right of purchase in response to the notice given to him by the landowner under sub-section (1) or fails to deposit the amount of the price as required by sub-section (3), such tenant shall forfeit his right of purchase, and the landowner shall be entitled to sell such land to any other person.

(6) The forfeiture of the right to purchase any land under this section shall not affect the other rights of the tenant in such land.

Power to
make rules.

136. (1) The Administrator may, by notification in the Official Gazette, make rules for carrying out the purposes of this Part.

(2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for—

(a) the form of notices to be issued under this Part and the manner of their service;

(b) the manner of holding inquiries under this Part;

(c) the circumstances in which and the period for which land used for agricultural purposes may be left uncultivated;

(d) the conditions subject to which lands may be leased by the deputy commissioner under section 110;

(e) the form of applications to be made under this Part, the authorities to whom they may be made and the procedure to be followed by such authorities in disposing of the applications;

(f) the determination of the value of the produce of land, the profits of agriculture, and the rental values of land, for the purposes of this Part;

(g) the time and manner of payment of rent by the tenant;

(h) the form of receipt for rent to be given by the landowner;

(i) the factors to be taken into account in determining reasonable rent for land and in commuting rent in kind into money rent;

(j) the nature and the extent of relief to the tenant in cases of suspension or remission of land revenue by the Government;

(k) the determination of compensation for improvements to tenants who are evicted from land;

5 (l) the grant of permission to surrender land;

(m) the determination of the amount of compensation payable to the landowner in respect of the non-resumable lands of tenants;

(n) the form of certificates to be granted to tenants;

10 (o) the determination of the price to be paid by tenant for land in respect of which the first option to purchase is exercised;

(p) any other matter which is to be or may be prescribed.

PART IV

CHAPTER XI.—CEILING ON LAND HOLDINGS

15 137. The provisions of this Chapter shall not apply to land owned by the Government or a local authority. Exemption.

138. For the purposes of this Chapter,—

Definitions.

(a) "ceiling limit", in relation to land, means the limit fixed under section 139;

20 (b) "family", in relation to a person, means the person, the wife or husband, as the case may be, and the dependent children and grandchildren, of such person;

(c) "land" does not include land used for non-agricultural purposes.

25 139. No person either by himself, or, if he has a family, together with any other member of his family (hereinafter referred to as the person representing the family) shall, whether as a landowner or as a tenant or as a mortgagee with possession or otherwise or partly in one capacity and partly in another, hold land in excess of twenty-five acres in the aggregate: Ceiling on holdings.

Provided that, where the number of members of the family of such person exceeds five, he may hold five additional acres for each member in excess of five, so however as not to exceed fifty acres in the aggregate.

35 *Explanation.*—In the case of a company, an association or any other body of individuals, the ceiling limit shall be twenty-five acres.

Submission
of returns.

140. Every person representing a family who at the commencement of this Act holds, or has at any time during the period between the 15th day of January, 1959, and such commencement held, land in excess of the ceiling limit shall submit to the competent authority, in such form and within such time as may be prescribed, a return giving the particulars of all land held by him and indicating therein the parcels of land, not exceeding the ceiling limit, which he desires to retain: 5

Provided that in the case of a joint-holding, all co-sharers may submit the return jointly indicating the parcels of land, not exceeding the aggregate of their individual ceiling limits, which they desire to retain. 10

Explanation.—In the case of a person under disability, the return shall be furnished by his guardian or authorised agent, as the case may be. 15

Collection of
information
through
other agency.

141. If any person who under section 140 is required to submit a return, fails to do so in accordance with the provisions of that section, the competent authority may collect the necessary information through such agency as may be prescribed.

Procedure
for deter-
mination of
excess land.

142. (1) On receipt of any return under section 140 or information under section 141 or otherwise, the competent authority shall, after giving the persons affected an opportunity of being heard, hold an inquiry in such manner as may be prescribed, and having regard to the provisions of section 143 and section 144 and of any rules that may be made in this behalf, it shall determine— 20 25

(a) the total area of land held by each person representing the family;

(b) the specific parcels of land which he may retain;

(c) the land in excess of the ceiling limit held by him;

(d) whether such excess land is held by him as a landowner or as a tenant or as a mortgagee with possession; 30

(e) the excess land in respect of which the tenant or the mortgagee with possession may acquire the rights of the landowner or the mortgagor, as the case may be;

(f) the excess land which may be restored to a landowner or a mortgagor; 35

(g) the excess land which shall vest in the Government; and

(h) such other matters as may be prescribed;

(2) For the purposes of determining the excess land under this section, any land transferred at any time during the period between the 15th day of January, 1959, and the commencement of this Act shall, notwithstanding such transfer, be deemed to be held by the transferor.

5 (3) The competent authority shall prepare a list in the prescribed form containing the particulars determined by it under sub-section (1) and shall cause every such list to be published in the Official Gazette and also in such other manner as may be prescribed.

143. (1) Where any person holding land in excess of the ceiling
10 limit at any time during the period between the 15th day of January 1959, and the 9th day of December, 1959, has transferred during such period any part of his land to any other person under a registered deed for valuable consideration, the excess land to be determined under section 142 shall, to the extent possible, be selected
15 out of the land held at the commencement of this Act by the transferor in excess of a family holding and no land shall be selected out of the land transferred.

Selection of excess land in cases of certain transfers.

(2) Where any person holding land in excess of the ceiling limit at any time—

20 (a) during the period between the 15th day of January, 1959 and the 9th day of December, 1959, has transferred during such period any part of his land to any other person in any manner other than under a registered deed for valuable consideration; or

25 (b) during the period between the 9th day of December, 1959, and the commencement of this Act has transferred during such period any part of his land to any other person in any manner whatsoever,

the excess land to be determined under section 142 shall be selected out of the lands held at the commencement of this Act by the transferor and the transferee in the same proportion as the land held by
30 the transferor bears to the land transferred and where no land is held by the transferor, out of the land transferred.

(3) Where excess land is to be selected out of the lands of more than one transferee, such land shall be selected out of the lands held
35 by each of the transferees in the same proportion as the land transferred to him bears to the total area of the lands transferred to all the transferees.

(4) Where any excess land is selected out of the land transferred, the transfer of such land shall be void.

40 (5) Notwithstanding anything hereinbefore contained, the excess land to be selected shall in no case include the homestead land of a person.

Explanation.—For the purpose of this sub-section, "homestead land" means the land on which the homestead (whether used by the owner or let out on rent) stands together with any courtyard, compound and attached garden, not exceeding one acre in the aggregate.

Distribution
of excess
land.

144. (1) Where any excess land of a landowner is in his actual possession, the excess land shall vest in the Government. 5

(2) Where any excess land of a landowner is in the possession of a person holding the same as a tenant or as a mortgagee and the excess land together with any other land held by such person exceeds his ceiling limit, the land in excess of the ceiling limit shall vest in the Government. 10

(3) Where any excess land of a landowner is in the possession of a person holding the same as a tenant or as a mortgagee and such person is allowed to retain the excess land or a part thereof as being within his ceiling limit, that person shall acquire the rights of the landowner or of the mortgagor, as the case may be, in respect of such excess land or part thereof on payment of compensation, if any, as hereinafter provided, but if that person refuses to pay such compensation, the excess land or part thereof shall vest in the Government. 15

(4) Where there is any excess land of a tenant or of a mortgagee with possession, the excess land shall vest in the Government: 20

Provided that, in any case where the excess land or any part thereof held by a person as landowner or mortgagor together with any other land held by such person does not exceed the ceiling limit, the excess land or such part thereof as does not exceed the ceiling limit shall be restored to the possession of that person on an application made by him in this behalf to the competent authority within such time as may be prescribed and in the case where the possession of such land is restored to the mortgagor, the mortgage in respect of such land shall be deemed to be a simple mortgage. 25 30

Publication
of the final
list and consequences
thereof.

145. (1) Any person aggrieved by an entry in the list published under sub-section (3) of section 142 may, within thirty days from the date of publication thereof in the Official Gazette, file objections thereto before the deputy commissioner.

(2) The deputy commissioner or any other officer authorised in this behalf by the Administrator may, after considering the objections and after giving the objector or his representatives an opportunity of being heard in the matter, approve or modify the list. 35

(3) The list as approved or modified under sub-section (2) shall then be published in the Official Gazette and also in such other manner as may be prescribed and subject to the provisions of this Act, the list shall be final. 40

(4) With effect from the date of publication of the list in the Official Gazette under sub-section (3),—

(a) the excess land shall stand transferred to and vest in the Government free of all encumbrances; or

5 (b) the possession of the excess land shall stand restored to the landowner or the mortgagor, as the case may be; or

(c) the rights of the landowner or the mortgagor in respect of the excess land shall stand transferred to the tenant or the mortgagee, as the case may be.

10 146. (1) Where any excess land of a landowner vests in the Government, there shall be paid by the Government to the landowner compensation, subject to the provisions of sub-section (2), of an amount equal to—

Compensation.

15 (a) in the case of any land which has remained uncultivated during the three years immediately preceding the date of vesting in the Government, twenty-five times the land revenue in respect of such excess land;

(b) in the case of any other land, fifty times the land revenue in respect of such excess land:

20 Provided that where the land is held revenue-free or is assessed to land revenue at a concessional rate, the compensation shall be determined on the basis of land revenue assessable at full rates for such land:

25 Provided further that where an improvement has been made on the land at any time subsequent to a settlement or revisional settlement, the rate of land revenue for purposes of this section shall be the rate applicable to the class of land in which the land falls after the improvement.

30 (2) Where such excess land or any part thereof is in the possession of a tenant, the compensation payable under sub-section (1) in respect of the land shall be apportioned between the landowner and the tenant in such proportion as may be determined by the competent authority in the prescribed manner, having regard to their respective shares in the net income from such land.

35 (3) In addition to the compensation payable in respect of any excess land under sub-section (1), there shall also be paid compensation in respect of any structure or building constructed on such land and any trees planted thereon, and such compensation shall be determined by the competent authority in the prescribed manner, having
40 regard to the market value of any structure or building or the value of such trees, and such compensation shall be paid to the person who has constructed the structure or building or planted the trees.

(4) Where any excess land in respect of which compensation is payable is subject to any mortgage or other encumbrance, the amount due under the mortgage or other encumbrance in respect of such excess land, or where a transfer of any excess land is void by virtue of sub-section (4) of section 143, the consideration money paid by the transferee in respect of such excess land, shall be a charge on the compensation payable in respect of the excess land to the person who has created the mortgage or encumbrance or, as the case may be, to the transferor. 5

(5) Where a tenant acquires the rights of a landowner in respect of any excess land, the compensation payable by him in respect of that land shall be equal to the amount which the landowner would have been paid as compensation under sub-section (2) or sub-section (3) if the land had vested in the Government; and the amount shall, in the first instance, be paid to the landowner by the Government and shall be recovered from the tenant in such manner as may be prescribed. 10 15

(6) Where a mortgagee in possession acquires the rights of the mortgagor in respect of any excess land under sub-section (3) of section 144, the compensation payable by the mortgagee in respect of that land shall be such sum of money, if any, as may be due to the mortgagor after setting off the mortgage debt against the market value of such excess land. 20

(7) Where any excess land of a religious or charitable institution vests in the Government, such institution shall, in lieu of compensation payable under sub-section (1) or sub-section (2) or sub-section (3), be paid an annuity equal to the net annual income of the excess land and such net annual income shall be determined by the competent authority in the prescribed manner. 25

(8) The competent authority shall, after holding an inquiry in the prescribed manner, make an order determining the amount of compensation payable to any person under this section. 30

Manner of
payment of
compensation.

147. (1) The compensation payable under section 146 shall be due from the date of publication of the list under sub-section (3) of section 145 and may be paid in cash, in a lump sum or in instalments, or in bonds. 35

(2) Where the compensation is payable in bonds, the bonds may be made not transferable or transferable by endorsement or in any other manner but all such bonds shall be redeemed within such period, not exceeding twenty years from the date of issue, as may be prescribed. 40

(3) Where there is any delay in the payment of compensation or where the compensation is paid either in instalments or in bonds, it

shall carry interest at the rate of two and a half per cent. per annum from the date on which it falls due.

148. No person representing a family shall acquire in any manner whatsoever whether by transfer, exchange, lease, agreement or suc-
5 cession any land where such acquisition has the effect of making the total area of the land held by him exceed the ceiling limit; and any such land in excess of the ceiling limit shall be treated as excess land of the transferee and the provisions of sections 142 to 147 shall, as far as may be, apply to such excess land.

Limit of future acquisition of land.

10 149. Where a person representing a family holds at any time land which does not exceed the ceiling limit, he shall not be deemed to hold any excess land under this Act where such excess is due to a decrease in the number of members of the family.

Excess land not to be surrendered in certain cases.

15 150. After the publication of the list of excess lands under sub-section (3) of section 145, and after demarcation in the prescribed manner of such lands where necessary, the deputy commissioner may take possession of any excess land and may use or cause to be used such force as may be necessary for the purpose.

Power of deputy commissioner to take possession of excess land.

20 151. (1) Whoever being bound to submit a return under section 140 fails to do so, without reasonable cause, within the prescribed time, or submits a return which he knows or has reason to believe to be false, shall be punishable with fine which may extend to one thousand rupees.

Offences and penalties.

25 (2) Whoever contravenes any lawful order made under this Chapter or otherwise obstructs any person from lawfully taking possession of any land shall be punishable with fine which may extend to one thousand rupees.

152. Subject to the provisions of this Act, every order made under this Chapter shall be final.

Finality of orders.

30 153. (1) The Administrator may, on an application made to him in this behalf within three months from the commencement of this Act, exempt from the operation of section 139—

Power to exempt, etc.

35 (a) any land which is being used for growing tea, coffee or rubber including lands used or required for use for purposes ancillary to, or for the extension of, the cultivation of tea, coffee or rubber to be determined in the prescribed manner;

(b) any sugar-cane farm operated by a sugar factory;

(c) any specialised farm which is being used for cattle breeding, dairy or wool raising;

(d) any person who holds a compact block of land exceeding the ceiling limit which—

(i) is being used as an orchard from before the 1st 5 day of January, 1958, or

(ii) is being used as a farm in which heavy investment or permanent structural improvements have been made and which, in the opinion of the Administrator, is being so efficiently managed that its break up is likely to bring a fall 10 in production:

Provided that where such person holds the compact block of land together with any other land, he shall be permitted to elect to retain either the compact block of land, notwithstanding that it exceeds the ceiling limit, or the other land not exceeding the 15 ceiling limit;

(e) any land which is being held by a co-operative society, provided that where a member of any such society holds a share in such land, his share shall be taken into account in determining his ceiling limit:

20

Provided that the Administrator may entertain the application after the expiry of the said period of three months, if he is satisfied that the applicant was prevented by sufficient cause from making the application in time.

(2) Where any land in respect of which exemption has been 25 granted to a person under clause (a) of sub-section (1) is transferred to another person, the Administrator may, on an application made to him within three months from the date of the transfer, exempt the transferee from the operation of section 139 and section 148 and the provisions of the said clause shall, as far as may be, apply to the 30 grant of such exemption.

(3) Where the Administrator is of opinion that the use of land for any specified purpose is expedient or necessary in the public interest, he may, by notification in the Official Gazette, make a declaration to that effect and on the issue of such notification, any person may, 35 notwithstanding anything contained in section 148 acquire land in excess of the ceiling limit for being used for such specified purpose and such person shall, within one month from the date of such acquisition, send the intimation to the competent authority.

(4) Where any land in respect of which exemption has been 40 granted under sub-section (1) or sub-section (2) or sub-section (3)

ceases to be used, or is not, within the prescribed time, used, for the purpose for which exemption had been granted, the Administrator may, after giving the persons affected an opportunity of being heard, withdraw such exemption.

5 CHAPTER XII.—PREVENTION OF FRAGMENTATION

154. For the purposes of this Chapter,—

Definitions.

(a) "holding" means the aggregate area of land held by a person as a landowner;

10 (b) "fragment" means a holding of less than two and a half acres in area;

(c) "land" has the same meaning as in Chapter XI.

155. (1) No portion of a holding shall be transferred by way of sale, exchange, gift, bequest or mortgage with possession, so as to create a fragment: Restrictions on transfer, etc.

15 Provided that the provisions of this sub-section shall not apply to a gift made in favour of the Bhoodan movement initiated by Acharya Vinoba Bhave.

(2) No portion of a holding shall be transferred by way of lease, where as a result of such lease,—

20 (i) the lessor shall be left with less than two and a half acres, or

(ii) the total area held by the lessee, exceeds the limit of a family holding.

25 (3) No fragment shall be transferred to a person who does not have some land under personal cultivation, or to a person who holds, or by reason of such transfer shall hold, land in excess of the limit of a family holding.

156. (1) No holding shall be partitioned in such manner as to create a fragment. Partition of holding.

30 (2) A fragment shall not be partitioned unless as a result of such partition its portions get merged in holdings of two and a half acres or more or in fragments so as to create holdings of two and a half acres or more.

(3) Whenever, in a suit for partition, the court finds that the 35 partition of a holding will result in the creation of a fragment, the court shall, instead of proceeding to divide the holding, direct the

sale of the same and distribute the proceeds thereof among the co-sharers.

(4) Wherever a holding is put up for sale under sub-section (3), a co-sharer shall have the first option to purchase the holding at the highest bid; if there are two or more co-sharers claiming the first option, that co-sharer who offers the highest consideration shall be preferred. 5

Transfers in
contraven-
tion of this
Chapter.

157. (1) Any transfer, partition or lease of land made in contra-
vention of the provisions of this Chapter shall be void.

(2) No document of transfer, partition or lease shall be registered 10
unless declarations in writing are made, in such form and manner
as may be prescribed, by the parties thereto before the competent
registering authority under the Indian Registration Act, 1908, regard- 16 of 1908
ing lands held by each prior to the transaction and the land which
each shall come to hold thereafter. 15

(3) No registering authority shall register under the Indian
Registration Act, 1908, any document of transfer, partition or lease 16 of 1908.
of land if, from the declarations made under sub-section (2), it
appears that the transaction has been effected in contravention of
the provisions of this Chapter. 20

Penalty.

158. The parties to any transfer, partition or lease made or entered
into in contravention of any of the provisions of this Chapter shall
be punishable with fine which may extend to one hundred rupees.

Power to
make rules.

159. (1) The Administrator may, by notification in the Official
Gazette, make rules to carry out the purposes of this Part. 25

(2) In particular, and without prejudice to the generality of the
foregoing power, such rules may provide for all or any of the follow-
ing matters, namely:—

(a) the form in which and the period within which a return
under section 140 may be submitted; 30

(b) the agency through which information may be collected
under section 141;

(c) the manner of holding enquiries under this Part;

(d) the matters which may be determined under sub-section
(1) of section 142 and the manner of determination of excess 35
lands under this Part;

(e) the form in which a list under sub-section (3) of section
142 or sub-section (3) of section 145 may be prepared and the
manner of publication of such list;

(f) the period within which an application for restoration of excess land may be made under the proviso to sub-section (4) of section 144;

5 (g) the manner of apportionment of compensation between the landowner and the tenant under sub-section (2) of section 146;

(h) the manner of assessment of the market value of any structure or building or trees under sub-section (3) of section 146;

10 (i) the manner of recovery of the compensation payable by the tenant under sub-section (5) of section 146;

(j) the manner of determining under sub-section (6) of section 146 the market value of any excess land over which a mortgagee-in-possession acquires the rights of the mortgagor;

15 (k) the manner of determination of the net annual income of any excess land for the purpose of payment of compensation to religious or charitable institutions under sub-section (7) of section 146;

20 (l) the manner of payment of compensation including the number of instalments in which the compensation may be paid or recovered and the period within which bonds may be redeemed;

(m) the manner of demarcation of any excess land under section 150;

25 (n) the matters which may be determined by the Administrator in granting an exemption under section 153 including the form in which applications and intimations may be made or given, under section 153;

(o) the form of declarations under section 157;

(p) any other matter which is to be or may be prescribed.

PART V

30

CHAPTER XIII.—GENERAL AND MISCELLANEOUS

160. Without prejudice to any specific provision made in this behalf in this Act, any amount due to the Government or ordered to be paid or recovered, under this Act shall be recoverable in the same manner as an arrear of land revenue.

Recovery of amounts due as an arrear of land revenue.

35 161. No transfer of land by a person who is a member of the Scheduled Tribes shall be valid unless—

Special provision regarding Scheduled Tribes.

(a) the transfer is to another member of the Scheduled Tribes; or

(b) where the transfer is to a person who is not a member of any such tribe, it is made with the previous permission in writing of the deputy commissioner; or

(c) the transfer is by way of mortgage to a co-operative society.

5

Jurisdiction
of civil
courts
excluded.

162. No suit or other proceedings shall, unless otherwise expressly provided for in this Act or in any other law for the time being in force, lie or be instituted in any civil court with respect to any matter arising under and provided for by this Act:

Provided that if in a dispute between parties a question of title is involved, a civil suit may be brought for the adjudication of such question.

Acts to over-
ride contract
and other
laws.

163. Save as otherwise provided, the provisions of this Act shall have effect notwithstanding anything to the contrary contained in any other law, custom or usage or agreement or decree or order of court.

Court-fees.

164. Notwithstanding anything contained in the Court-fees Act, 1870, every application, appeal or other proceeding under this Act shall bear a court-fee stamp of such value as may be prescribed.

7 of 1870.

Village offi-
cers to be
public ser-
vants.

165. Every *amin* and every other village officer appointed under this Act shall be deemed to be a public servant within the meaning of section 21 of the Indian Penal Code.

45 of 1860

Power to
exempt.

166. With the previous approval of the Government, the Administrator may, by notification in the Official Gazette, exempt any class of lands from all or any of the provisions of this Act.

General
provision as
to penalties.

167. Whoever contravenes any provision of this Act for which no penalty has been otherwise provided for therein shall be punishable with fine which may extend to five hundred rupees.

Protection of
action taken
in good faith.

168. No suit, prosecution or other proceedings shall lie—

(a) against any officer of the Government for anything in good faith done or intended to be done under this Act;

30

(b) against the Government for any damage caused or likely to be caused or any injury suffered or likely to be suffered by anything, in good faith, done or intended to be done under this Act.

Delegation
of powers.

169. The Administrator may, by notification in the Official Gazette, delegate to any officer or authority subordinate to him any of the powers conferred on him or on any officer subordinate to him by

35

this Act, other than the power to make rules, to be exercised subject to any restrictions and conditions as may be specified in the said notification.

170. If any difficulty arises in giving effect to any provision of this Act, the Government may, as occasion requires, take any action not inconsistent with the provisions of this Act which may appear to it necessary for the purpose of removing the difficulty.

Power to remove difficulties.

171. Without prejudice to any power to make rules contained elsewhere in this Act, the Administrator may, by notification in the Official Gazette, make rules generally to carry out the purposes of this Act.

General power to make rules.

172. Every rule made under this Act shall be laid as soon as may be after it is made before each House of Parliament while it is in session for a total period of thirty days which may be comprised in one session or in two successive sessions, and if before the expiry of the session in which it is so laid or the session immediately following, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be; so however that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.

Laying of rules before Parliament.

173. (1) On and from the date on which any of the provisions of this Act are brought into force in any area in the Union territory of Manipur, the enactments specified in the Schedule or so much thereof as relate to the matters covered by the provisions so brought into force shall stand repealed in such area.

Repeal and savings.

(2) The repeal of any enactment or part thereof by sub-section (1) shall not affect,—

(a) the previous operation of such enactment or anything duly done or suffered thereunder;

(b) any right, privilege, obligation or liability acquired, accrued or incurred under such enactment;

(c) any penalty, forfeiture or punishment incurred in respect of any offence committed against such enactment;

(d) any investigation, legal proceeding or remedy in respect of any such right, privilege, obligation, liability, penalty, forfeiture or punishment as aforesaid;

and any such investigation, legal proceeding or remedy may be instituted or enforced and any such penalty, forfeiture or punishment may be imposed as if such enactment or part thereof had not been repealed.

(3) Subject to the provisions contained in sub-section (2), any 5 appointment, rule, order, notification or proclamation made or issued, any lease, rent, right or liability granted, fixed, acquired or incurred and any other thing done or action taken under any of the enactments or parts thereof repealed under sub-section (1) shall, in so far as it is not inconsistent with the provisions of this Act brought into 10 force, be deemed to have been made, issued, granted, fixed, acquired, incurred, done or taken under this Act and shall continue to be in force until superseded by anything done or any action taken under this Act.

(4) Any custom or usage prevailing at the time any of the pro- 15 visions of this Act are brought into force in any area in the Union territory of Manipur and having the force of law therein shall, if such custom or usage is repugnant to or inconsistent with such provision, cease to be operative to the extent of such repugnancy or inconsistency.

THE SCHEDULE

[See section 173(1)]

1. The Assam Land and Revenue Regulation, 1886, as extended to the Union territory of Manipur by notification under section 2 of the Union Territories (Laws) Act, 1950 (30 of 1950).

2. The Bombay Vidarbha Region Agricultural Tenants (Protection from Eviction and Amendment of Tenancy Laws) Act, 1957, as extended to the Union territory of Manipur by notification under section 2 of the Union Territories (Laws) Act, 1950 (30 of 1950).

STATEMENT OF OBJECTS AND REASONS

The Manipur Land Revenue and Land Reforms Bill, 1959, is intended to introduce land reforms in the Union territory of Manipur with a view to provide for regulation of rights of owners and tenants, fixation of ceilings on existing holdings and future acquisitions and prevention of fragmentation. It also seeks to consolidate and codify the law governing the land revenue administration in the territory.

2. The provisions of the Bill are explained in the notes on clauses, wherever necessary.

G. B. PANT.

NEW DELHI;

The 25th November, 1959.

Notes on clauses

PART II

CHAPTER II

Clauses 3 to 10.—Provision is made for constituting units of revenue administration like districts, sub-divisions and tehsils, for the districts, sub-divisions and tehsils existing at the commencement of this law being deemed to have been constituted under this law, for the appointment, powers and duties of the deputy commissioner and other classes of revenue officers and for other ancillary matters.

CHAPTER III

Clause 11.—This clause declares the title of Government in respect of all lands and other property which are not the property of any person and the right of Government to mines, minerals and mineral products and for the determination of disputes in respect of any property or any right in or over any property claimed by or on behalf of Government or by any person against the Government.

Clause 12.—This clause declares the right of Government to all trees, jungles or other natural products growing on land set apart for forest reserves except in so far as such may be the property of any person.

Clauses 13, 14 and 15.—Provision is made enabling the deputy commissioner to set apart land for pasturage, for forests and for any other purpose, for allotting land for agricultural purposes and for construction of dwelling houses, enabling the Administrator to allot lands for any industrial purposes or for any purpose of public utility and for entrusting the management of any land for Gram Panchayats and for evicting persons who are in unauthorised possession of Government land and imposing penalty on such trespassers.

Clauses 16 to 20.—Provision is made to the effect that all lands to whatever purpose used shall be liable to payment of land revenue. Provision is also made empowering the Administrator to exempt any land from the liability to pay land revenue, for assessing land revenue on lands whose areas increase or decrease as a result of alluvion or diluvion and for assessment of land revenue in respect of land diverted to a purpose other than that for which it was assessed.

Clause 21.—This clause enables the Administrator to authorise the deputy commissioner or any other officer to fix rates for the use of water, the right to which vests in the Government.

Clause 22.—This clause provides for remission and suspension of land revenue when crops fail, in accordance with rules to be made.

CHAPTER IV

Clause 25.—This clause explains what is meant by “revenue survey”, “settlement” and “term of settlement”.

Clause 26.—This clause provides for institution of a continuous inquiry into profits of agriculture.

Clauses 27 and 28.—These clauses provide for commencement of a revenue survey and the assistance that should be given to survey officers.

Clauses 29 and 30.—These clauses provide for division of land into survey numbers, and division of survey numbers into sub-divisions, and grouping of survey numbers into villages.

Clause 31.—This clause empowers the Administrator to direct the determination or revision of revenue-rates for all lands in any surveyed area.

Clause 32.—This clause provides for preparation of statistical and fiscal records including a settlement register.

Clauses 33 to 38.—By these clauses, provision is made for the determination, publication, confirmation, introduction and duration of the tables of revenue-rates. Such tables shall form part of the settlement register of the village, for a period of 30 years subject to alteration or revision once in ten years in such manner as may be prescribed by rules or subject to the extension of the term of settlement by the Administrator whenever having regard to the circumstances of a local area, the Administrator considers it expedient to do so.

Clause 39.—Power is given to the settlement officer to determine fair assessment on each holding in accordance with the revenue-rates.

Clause 40.—Power is given to the Administrator to assess land to additional land revenue during the term of settlement for additional advantages accruing to the land from water received from irrigation works or improvements in existing irrigation works effected otherwise than at the cost of the holder of the land.

Clause 41.—This clause provides for continuance of revenue-rates in force at the commencement of this Act until the introduction of revised revenue-rates.

CHAPTER V

Clauses 43 and 44.—These clauses provide for the preparation and preliminary and final publication of a record of rights, for each village.

Clause 45.—This clause provides that civil courts shall have jurisdiction to decide any dispute in respect of any entry in the record of rights in cases where Government is not a party.

Clause 46.—This clause provides for correction of *bona fide* mistakes in the record of rights.

Clause 47.—This clause provides for the preparation and maintenance of a mutation register.

Clause 48.—This clause provides for penalty to be imposed in case of failure to report any acquisition of title.

Clauses 49, 50, 51, and 52.—These clauses provide for the assistance to be rendered to revenue officers in preparation of maps, for giving certified copies of entries in the record of rights, for inspection of maps and other records, and for transfer from the deputy commissioner to the settlement officer of the duty of maintaining maps and records during the period when settlement operations are in progress.

CHAPTER VI

Clauses 53 and 54.—These clauses provide for determination of boundaries of villages, survey numbers and sub-divisions and specify the consequences of such settlement of boundaries.

Clauses 55 to 57.—These clauses provide for construction and repair, description, and responsibility for maintenance, of boundary marks.

Clauses 58 and 59.—Provision is made for the deputy commissioner being in charge of the boundary marks and taking measures for their construction, laying out, maintenance and repair during the term of a settlement. Any person causing wilful damage to boundary marks will be liable to a penalty.

CHAPTER VII

Clause 60.—This clause provides that land revenue shall be a first charge on the land and on the crops, rent and profits thereof.

Clauses 61 to 63.—These clauses relate to the time and manner of payment of land revenue, arrear of land revenue and the manner of recovery of such arrear.

Clauses 64 to 79.—These clauses set out the procedure to be followed where the arrears of revenue are recovered (i) by issuing a written notice of demand (ii) by distraint and sale of movable property of the defaulter, and (iii) by attachment and sale of the defaulter's immovable property. All sales should be by public auction and no officer conducting the sale or his subordinate can bid at such auction.

Clauses 80 to 82.—Provision is made for enabling the deputy commissioner to prevent crops being reaped or removed from land until land revenue demand for the current year in respect of that land is paid, and other consequential matters.

Clause 83.—This clause specifies certain other public demands as recoverable in the same manner as arrears of land revenue.

CHAPTER VIII

Clause 84.—This clause provides that a revenue officer while exercising powers under this law or any other law shall be a revenue court.

Clauses 85 to 101.—Provision is made regulating the procedure to be followed by revenue officers. Amongst other things, the matters provided for relate to the power of revenue officers to transfer cases, to summon witnesses, to take evidence, to proceed *ex parte*, to adjourn cases, to award and apportion costs, to use reasonable force to secure compliance with orders directing delivery of possession or eviction of any person from land. Provision is also made specifying the authorities to whom first and second appeals would lie, the period of limitation therefor, the powers of revision and review and the restrictions subject to which such powers could be exercised.

PART III

CHAPTER IX

Clause 102.—Provision is made that, except in respect of certain specified categories of land, a settlement holder or *pattadar* holding land as such at the commencement of the Act shall become the owner thereof. Provision is also made for making objections, if any, to the accrual of ownership rights in favour of any person and for the disposal thereof.

Clause 103.—This clause specifies the rights of landowners in land.

Clauses 104, 105 and 106.—These clauses provide for the procedure for reservation of land for personal cultivation by the landowners and the permissible limit up to which reservation can be made.

Clause 127.—This clause provides for restoration of possession of land from which a tenant has been evicted or which he has surrendered otherwise than in accordance with the provisions of this Bill.

Clause 128.—This clause specifies the conditions and procedure for termination of tenancy for acts of waste committed by the tenant.

Clause 129.—This clause specifies the conditions and procedure for a valid surrender of land by a tenant.

Clause 130.—This clause provides that the tenant shall be declared the owner of lands which have been declared to be non-resumable under clause 108 or 124.

Clauses 131, 132 and 133.—These clauses specify the compensation payable by a tenant to the landowner in respect of land the ownership of which is transferred to the tenant under clause 130 and the procedure for payment of such compensation.

Clause 134.—This clause provides for the issue of a certificate of ownership to the tenant in respect of land of which he has been declared to be the owner.

Clause 135.—By this clause provision is made giving the tenant a first option to purchase land which the landowner intends to sell and the procedure for exercising such option.

PART IV

CHAPTER XI

Clause 137.—Lands owned by the Government or a local authority are exempted from the operation of the provisions of Chapter XI.

Clause 139.—This clause provides that in respect of a family consisting of five members, the ceiling limit shall be 25 acres, provided that if there are more members than five in a family, it would be permissible to hold five additional acres for each member in excess of five, so however as not to exceed 50 acres in the aggregate.

Clauses 140 and 141.—These clauses provide for the submission of returns by persons who hold land in excess of the ceiling limit at the commencement of this Act or at any time between the 15th day of January, 1959, and the commencement of this Act and for the collection of information through any other agency in default of the submission of a return under clause 140.

Clauses 142, 143 and 144.—These clauses prescribe the procedure for determination of excess land, selection of excess land in cases of certain transfers, and distribution of excess land.

Clause 107.—This clause specifies that where a person does not own land in excess of a basic holding, all lands owned by him and held by tenants shall be deemed to be reserved for personal cultivation.

Clause 108.—This clause specifies that land which is not either reserved or deemed to be reserved for personal cultivation shall be declared to be the non-resumable land of the tenant.

Clause 109.—This clause provides for the right of the landowner to let out land and the terms and conditions that would attach if land is so let out.

Clause 110.—This clause provides for the procedure for dealing with land left uncultivated by the landowner.

Clause 111.—This clause provides for the procedure for relinquishment by a landowner of his rights in any land in his possession in favour of Government and the consequences thereof.

CHAPTER X

Clauses 112 to 114.—These clauses specify the rights of a tenant in land and his right to make improvements thereon.

Clauses 115 to 121.—By these clauses provision is made specifying the maximum rent payable by a tenant, the manner of payment of rent, the procedure for determination of reasonable rent and for commutation of rent payable in kind into money rent, the liability to give a receipt for rent paid by a tenant and to refund the excess rent recovered from a tenant, and the right of the tenant to obtain a proportionate remission or suspension of rent payable by him when remission or suspension of land revenue has been granted.

Clause 122.—This clause provides for the conditions and procedure for eviction of a tenant from land held by him as a tenant.

Clause 123.—This clause provides for restoration of possession of land to tenant in certain cases.

Clause 124.—This clause specifies the conditions and the procedure for declaring certain lands to be the non-resumable lands of tenants.

Clauses 125 and 126.—Provision is made that a tenant shall, before he is evicted from land in his possession, be entitled to compensation for improvements made at his expense which are considered reasonable and enabling the tenant to remove any work of improvement which can be severed from the land and any building or construction or work for which the landowner is unwilling to pay compensation.

FINANCIAL MEMORANDUM

The Bill envisages payment of compensation—

(i) to persons holding land in excess of the prescribed ceiling, in respect of the excess that would vest in the State; and

(ii) in respect of land which is declared to be non-resumable area of a tenant.

2. Clause 146 of the Bill specifies the principles on which compensation is to be determined in respect of land in excess of the ceiling limit that would vest in the Government. The compensation so payable is estimated to involve an expenditure of about Rs. 5,40,000. It is permissible to pay the compensation in instalments in which case interest would be required to be paid at 2½ per cent. per annum. The expenditure on account of principal and interest is estimated to be about Rs. 6,81,750.

3. Compensation payable by a tenant under clause 131 in respect of land of which the tenant would be declared the owner under clause 130 will be paid by the Government in the first instance and recovered from the tenant under clause 133.

4. Clause 4 of the Bill enables the appointment of different classes of Revenue Officers. The services of officers already available would be mostly utilised for this purpose and it is not likely that any additional expenditure on this account would be required to be incurred.

5. Thus, the total expenditure to be met out of the Consolidated Fund on account of this Bill would be Rs. 6,81,750.

Clause 145.—This clause provides for the disposal of objections that may be filed against the list of excess lands published by the competent authority under clause 142(3), the publication of the final list of excess lands and the consequences thereof.

Clauses 146 and 147.—These clauses specify the principles of assessment of compensation and the manner of payment of the same.

Clause 148.—This clause specifies the limit of future acquisitions.

Clause 149.—By this clause provision is made that excess lands need not be surrendered where such excess is due to a decrease in the number of members of the family.

Clause 150.—By this clause the deputy commissioner is empowered to take possession of excess land.

CHAPTER XII

Clause 155.—This clause prohibits transfer of land which will have the result of creating a fragment.

Clause 156.—This clause specifies the restrictions on partition of holdings which will have the effect of creating a fragment.

Clause 157.—This clause provides that any transfer or partition which contravenes the provisions of this Chapter shall be void and prohibits registration of deeds of such transfer or partition.

PART V

CHAPTER XIII

Clause 160.—This clause provides that all amounts payable to Government or ordered to be paid or recovered under this Bill shall be recoverable as arrears of land revenue.

Clause 161.—By this clause provision is made for affording special protection to members of Scheduled Tribes in respect of transfer of land.

MEMORANDUM REGARDING DELEGATED LEGISLATION

The Bill is divided into several parts, each part dealing with a separate subject. The broad principles of law on each subject are laid down in the part dealing with the subject. In a Bill of this size, it is unavoidable that certain matters have necessarily to be left to be provided for by rules made under the Act. Clauses 101, 136, 159 and 171 empower the Administrator to make rules in respect of matters specified in each of the said clauses. The matters specified in these clauses are of a procedural nature and relate to details which could not be appropriately incorporated in the Bill itself and which necessarily have to be left to be provided for by rules, taking into consideration the needs of day-to-day administration and local conditions. The main provisions involving delegated legislation are of the type usually adopted in Bills of similar nature and the powers delegated are normal in character.

M. N. KAUL,
Secretary.

